

Consultant to Stats SA: Prof Akiiki Kahimbaara Acronyms for CRVS

Acronyms and abbreviations

APAI-CRVS African Programme on Accelerated Implementation of Civil

Registration and Vital Statistics

CR Civil Registration

CRVS Civil Registration and Vital Statistics

CSFs Critical Success Factors

ICTs Information and Communication Technologies

MTP Medium Term Plan

PESTEL Political, Economic, Socio-Cultural, Technological, Environmental, and Legal

SMART Specific, Measurable, Achievable, Relevant, and Time-Bound

SWOT Strengths, Weaknesses, Opportunities and Threats

VS Vital Statistics

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Introduction

This guide has been designed for facilitators to use as a tool to assist country's teams in the compilation of strategic plans and work programmes needed in the process of developing and implementing Civil Registration and Vital Statistics (CRVS) systems, in accordance with the framework laid out in the African Programme on Accelerated Improvement of Civil Registration and Vital Statistics (APAI-CRVS). The guide is based on the document on strategic planning: Strategic Planning Guide for CRVS. Accordingly, the guide is not a substitute for the planning document, rather a supplement in that it provides addition information on planning process in terms of content and methodology. Facilitators are therefore advised to familiarise themselves with the strategic planning document.

Essentially generic, this guide is not intended be prescriptive, but to help identify process issues essential for developing plans. Facilitators should adapt the guide to the specific country's conditions and adapt what is most useful to their needs, selecting from the options provided. As facilitators become more familiar with the process, they should be able to develop their own methods of facilitating the planning process suited to the particular demands of their requirements.

Role of the facilitator

As the guide assumes facilitators possess the requisite essentials for facilitation per se, this guide is primarily concerned with the application of facilitation skills in the planning process. However, it may be of benefit to highlight a few key facilitation issues.

The primary role of a facilitator is to create an environment where groups can be productive and effective in achieving their goals with regard to a particular issue. A facilitator makes it easy for the group to achieve their goals. It is not the facilitator's job to provide a solution; his/her job is to guide a group to achieve their goals through collaboration and consensus. A facilitator aims to improve the processes of the group by managing the method of the meeting rather than the content, by managing how decisions are made but not what decisions are reached.

A summary of facilitator's responsibilities include:¹

- Intervene if the discussion starts to fragment
- Identify and intervene in dysfunctional behaviour
- Prevent dominance and include everyone
- Summarise discussions and conversations

¹ Office of Quality Improvement, 2007, Facilitator Tool Kit: *A Guide for Helping Groups Get Results, Version 2*, edited by Nancy Thayer-Hart, University of Wisconsin Board of Regents, University of Wisconsin-Madison, Wisconsin, p1. http://www.quality.wisc.edu

- Bring closure to the meeting with an end result or action; and
- Remember at all times that all ideas are equally important.

Challenges a facilitator has to make provision for include: Maintaining continual focus and attention to the group; being comfortable with ambiguity and information overload; being able to process misperceptions and emotional reactions; Keeping focus exclusively on process rather than content; and a commitment to help the group develop so they can ultimately work without facilitation

How to use this guide

The approach to this guide includes awareness of the need to address strategic analysis issues wider than the assessment tool; listing constants to all activities to avoid repetition; flexibility given to the facilitator to innovate, and; a summary of the strategic planning process for facilitation.

A strategic analysis wider than the assessment tool

It is important to note from the outset that this guide has adopted a standard generic strategic planning process, which in some places does not gel well with the original concept of the strategic plan deriving from CRVS assessments. The apparent disjuncture is at the confluence of strategic objectives in the strategic plan and the recommendations from the assessment process. This is because of a difference in scope, including coverage. The scope of the strategic plan is wider than that of the recommendations from the assessment. The strategy formulation part of the plan depends on strategic objectives as the primary input. This was also the original idea for the recommendations from the assessment: that they would be the primary input into the strategy formulation part of the plan. As a solution, the planning process treats the recommendations from the assessment as part (subset) of the strategic objectives. The disjuncture is also due to methodological differences between the ways strategic objectives and the recommendations are generated. In the strategic plan the strategic objectives are derived from an environmental scan with the aid of SWOT (Strengths, Weaknesses, Opportunities, and Threats) analysis, while the recommendations come from assessment(s). The SWOT analysis is based on a brainstorming exercise of environmental factors impacting on the system while recommendations come from a structured questionnaire. The two should therefore differ in scope and coverage. Now, the question is: Which one should be included in the guide? As already indicated, the solution is to integrate the recommendations into the SWOT because of the scope advantage SWOT has over the assessment. Information from the assessment is restricted to structure while that from the SWOT is not. For example, unlike the SWOT, the assessment does not incorporate

opportunities and threats to the CRVS system. A SWOT analysis should be able to identify bottlenecks and constraints in the environment, for example by examining the system's profile among decision-makers in the public service, government, and the wider political system. On the other hand, the assessment tool appears to overemphasize a binary (yes or no) approach to eliciting strengths and weaknesses from the current CRVS system. SWOT analysis is capable of identifying governance issues that may be constraints in the internal environment.

Constants to all exercises

Steps, procedures or principles that are common to the various activities are noted here so as to avoid repetition.

Processes

- The objective behind the activities is personal commitment through individual participation. The primary objective is to ensure active engagement by every participant in all the stages of the strategic planning process in order to strengthen the buy-in process.
- Sort and consolidate information generated during the discussions at the end
 of each section in order to identify strengths and problem areas (underlying
 causes).
- Where participant subgroups are formed, every subgroup should either be assigned or should elect a chairperson and a scribe who should also be the reporter to a larger subgroup or the entire group.
- Give preferably not-for-profit examples where possible.
- Subgroups should consist of not less than 5 participants.
- All sub-groups should be allocated different colours.
- Mission, vision, value statements, as well as outcomes, goals and objectives must be written in complete sentences, and not as single words or slogans.

Materials

These are materials that should always be available at every activity. Materials unique to a given activity are indicated at the beginning of the description of the activity.

- 1. LCD projector
- 2. Laptop
- 3. Flip chart stands with paper (at least 2 pads) for every subgroup and group
- 4. Coloured index cards (as required)
- 5. Pens, pencils, pads of paper, binders

6. Stapler, paper punch, masking tape

Flexibility to innovate

In a number of instances the guide gives the facilitator a choice from among options. The facilitator is also free to innovate where required.

Strategic Management Process model

The *Strategic Planning Guide* adopts a Strategic Management Process model to guide the strategic planning process. The model outlines four distinct phases, namely (1) Strategy Analysis; (2) Strategy Formulation; (3) Strategy Implementation; and (4) Strategy Review.

Strategic Management Process model



The following is a summary of the processes to be applied in each of the four phases.

A summary of the strategic planning process for facilitation

PHASES	OBJECTIVE(S)	HIGH LEVEL CONTENT	HIGH LEVEL ACTIVITIES (Presentations)	SESSION ACTIVITIES	TIME ²
PHASE 1: STRATEGY ANALYSIS	To clearly identify the business we are interested in and	MODULE 1 Setting the direction (What business	- Envisioning - Mission	PresentationPresentationActivities	20 min 30 min 30 min
	what issues we have to address in order to get the business	nave to address why?) n order to get	Mission statement	- Presentation - Activities (OPTIONS = 4)	30 min 6 hr 30 min
	going; or, if the business already		Vision	PresentationActivities	30 min 30 min
	exists, the issues we need to address to take corrective		Vision statement	- Presentation - Activities (OPTIONS = 4)	30 min 6 hr
	action		Values	PresentationActivities	30 min 30 min
	MODULE 2 Developing strategic outcomes and goals (Where are we going?)		Statement of values	- Presentation - Activities (OPTIONS = 3)	30 min 6 hr
		Developing strategic outcomes and goals	Define strategic outcomes	IntroductionPresentationActivity 1Activity 2(OPTIONS = 3)	10 min 30 min 30 min 6 hr
		•	Develop long-term strategic goals	- Presentation - Activity 1 - Activity 2 (OPTIONS = 3)	30 min 30 min 6 hr
			Conduct an environmental scan	Introduction	10 min
		strategic analysis (Where are we	Develop a value chain of the current CRVS process	Presentation Activities	60 min 60 min
		now? What are our key issues?)	Scan/review CRVS system environment - Stakeholder analysis - External environmental analysis (PESTEL)	Presentation Activity 1 Activity 2 Presentation Activity 1 Activity 2	30 min 30 min 30 min 30 min 20 min 90 min
			Assess the current CRVS system	Presentation	30 min
			Rapid assessment Comprehensive assessment	Presentation Activity Presentation Activity	60 min 60 min 60 min 4 days

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² Where there are options, the time of the longest option is the one shown.

PHASES	OBJECTIVE(S)	HIGH LEVEL CONTENT	HIGH LEVEL ACTIVITIES (Presentations)	SESSION ACTIVITIES	TIME ²
			Analyse and translate information (SWOT analysis)	Presentation Activity 1 Activity 2 Activity 3a Activity 3b	30 min 90 min 90 min 90 min 90 min
			Prioritise information	Presentation Activities	20 min 90 min
			Define the problem statement and strategic shift	Presentation Activities	30 min 90 min
PHASE 2: STRATEGY FORMULATI ON	To define where and how the organization will respond	MODULE 4 Define strategic intent (How do we get there?)	- Introduction - Develop/review value chain (conceptual view) of the <i>To-Be</i> process)	Presentation Presentation Activities	10 min 15 min 60 min
			- Develop strategic objectives	Presentation Activity 1 Activity 2	30 min 30 min 6,5 hr
			Develop sub- objectives	Presentation Activity	20 min 6,5 hr
			Compile strategy map (balanced scorecard as a strategic framework)	Presentation Activity	60 min 120 min
			Define the strategic intent	Presentation Activity	30 min 90 min
			Critical success factors	Presentation Activities	30 min 60 min
			Strategic risks	Presentation Activities	30 min 60 min
			Strategic interventions/ projects	Presentation Activities	30 min 60 min
PHASE 3: STRATEGY IMPLEMENT ATION	To define the strategic, business and operational plans and targets to implement the strategy To implement and manage the strategy	MODULE 5 Compiling plans (Can we do it? Do we have the resources and capability?)	Set the direction Introduction Compile (implement) CRVS national strategic plan(Proposed generic template for strategic plan) Translate strategy into action Compile CRVS national work programme (Proposed generic template for work programme) Operationalize the strategy Compile agency operational plans	Presentation Presentation Activities	10 min 60 min 60 min

PHASES	OBJECTIVE(S)	HIGH LEVEL CONTENT	HIGH LEVEL ACTIVITIES (Presentations)	SESSION ACTIVITIES	TIME ²
			Work planning: Inputs, process and outputs Resource planning: Human resource plan & IT plan Financial planning: budget Risk planning		
			Manage strategic change - Leadership and management - Communicating the strategy - Cascading the strategy - Managing change		
PHASE 4: STRATEGY REVIEW	- To monitor and report the progress, achievements and challenges in the programme - To take corrective action where required - To evaluate the impact of the changes and improvements	MODULE 6 Programme monitoring and evaluation	Monitoring and evaluation plan: Introduction Monitoring and Reporting - Quarterly reports (on performance against targets in work programme) - Annual report (on performance against targets in work programme) - End-of-term report Evaluation: Independent evaluation of the implementation of the strategy	Presentation Presentation	20 min 90 min

PHASE I

Strategy Analysis

Strategy Analysis

Outcome

By the end of the session participants will be able to successfully undertake an analysis of the strategic context of the CRVS system consisting of setting a strategic direction for the CRVS system, developing strategic goals and conducting a strategic analysis.

Objective

The overall objective to clearly identify the business for the CRVS system and the issues that have to be addressed in order to get the system going; alternatively, if the system already exists, the issues that need to be addressed to enable corrective action.

High level activities

Three high level activities comprise the analysis phase of the CRVS system. They are:

- 1. Setting the direction
- 2. Developing strategic goals
- 3. Conducting a strategic analysis

Module 1 SETTING A DIRECTION FOR THE CRVS SYSTEM

1. Setting a direction for the CRVS System

1.1 Introduction: Envisioning

Explain the concept of **envisioning**

Time: 20 minutes

Outcome (s)	By the end of the session participants will be able to set a direction for the CRVS system by defining the business of the system and explaining why the system exists				
	Outline real life elements of a mission and a vision				
	Develop mission and vision statements for a CRVS system				
Module objective	To re-affirm the organizational purpose and conduct of the CRVS system				
Role(s)	Overarching role: envisioning establishes the direction of and the means for growth of an organization or system by developing a vision, mission and values for itself				
	Detailed roles of vision, mission and values:				
	To guide daily work (so that the mission, vision and core values should be continuously communicated especially to internal staff so they can be easily remembered)				
	Should form part of the culture of the CRVS system through internal dialogue (with staff in the system) and external dialogue (with stakeholder beneficiaries of the system)				
	To act as tools for leadership and system change				
	To be used to motivate and inspire staff				

The *standard* constituents of envisioning are: vision, mission, and core values. The *extended* version has a fuzzy boundary depending on the strategist. In addition to the standard constituents, a strategist may add strategic outcomes, strategic objectives, value chain, key success factors, key strategic risks, etc.

1.2 Mission

Explain the concept of a mission

Time: 30 minutes

Objective: To institutionalize the concept of a mission for the CRVS system

A mission is the core business of an organization or system. For example, the reason why there are institutions responsible for Civil Registration (CR) and Vital Statistics (VS). Answers the questions:

- What is our core business?
- What do we do that makes us unique?
- Why do we exist?
- The mission assumes agreement between the national leadership of the CRVS system and key stakeholders (such as users and funders) on strategy, domains of registration, products from each domain, how products will be produced, what value the products will add to stakeholder demand, etc.
- The mission for the CRVS system is or should be based on national legislation on CR and VS
- Baseline information for a mission should include:
 - Purpose, aim(s) or overall goal of the system the opportunities or needs that the CRVS system is intended to address
 - What the CRVS system will do to address these needs the business of the system
 - Key stakeholders or key clientele
 - Contribution or actions of the CRVS system and the value they will add to the stakeholders
 - What makes the products of the CRVS system unique or distinct from similar products from other sources
 - Beliefs or principles that will guide the work of the system values of the system

1.2 1 Activities on mission

Activity 1: A general discussion on a mission for the CRVS

Time: 30 minutes

Facilitate a general discussion of the missions of existing isolated CRVS institutions in respect of mission areas that participants are satisfied with, as well as areas in need of improvement. The discussion should be framed in terms of

- The purpose or goal of CRVS institutions (why the institutions were established in the first place)
- What makes the institutions unique from other institutions
- The business of the institutions (what the institutions are doing to achieve the purpose)
- The core values of the institutions (the principles or beliefs that guide their work)

What kind of mission would participants like to see in the proposed systemic setting of the CRVS?

1.3 Mission statement

Explain the concept of a mission statement

Time: 30 minutes

Objectives: For participants to institutionalize the concept of a mission statement for the CRVS system.

Develop a mission statement for the CRVS system

The mission statement is a concise description of

- The purpose of the CRVS system (why the system has to be established in the first place)
- The system's core business (what it is going to do)
- The fundamental principles that will guide its work (values of the system)

The already provided baseline information of the mission should be incorporated into the mission statement.

1.3.1. Activities on mission statement

Activity 1: A dialogue towards a mission statement for the CRVS system

The following activities constitute exercises in compiling a mission statement for a CRVS system. They are provided in four *options* of which one or a combination may be selected for use, depending on the availability of time and the facilitator's preferences.

Options	Stages	Materials	Time
Option 1	Stage 1: Mission statements by individual	Colour-coded	60 min.
The activity is set up	participants	cards according to	
in four stages.	- Allocate participants to subgroups. In the	the number of	
Depending on the number of	plenary give participants10cards corresponding to their subgroup. Add an	subgroups	
participants, Stage	extra set of cards for subgroup		
3 can be omitted,	recommendations.		
reducing the	- Get each participant to craft a mission		
number of stages	statement on the card provided in the		
to three.	plenary session.		
	Stage 2: Mission statements by small		90 min.
	subgroups of participants		
	- Move participants into subgroups.		
	- Within the subgroup participants should		
	dialogue their individual mission		
	statements.		
	Subgroup recommendations should be listed on the cards set aside for the		
	purpose.		
	Stage 3: Mission statements by intermediate		90 min.
	subgroups of participants		
	- Merge each subgroup with another to form		
	an intermediate subgroup.		
	- Within each intermediate subgroup		
	participants should dialogue their subgroup		
	mission statements into one mission		
	statement. [<i>Note</i> : Participants should be free to review individual mission statements		
	from both subgroups if so desired].		
	- Subgroup recommendations should be		
	listed on the cards set aside for the		
	purpose.		
	Stage 4: Mission statements by the plenary session		120 min.
	- Each intermediate subgroup should		
	present its mission statement to a plenary		
	session of all the participants.		
	- The mission statements should be		
	dialogued to through consensus.		
Option 2	Stage 1: Mission statements by individual		60 min.
This activity is set up	participants		

in four stages.	 Allocate participants to subgroups. In the plenary session give participants cards corresponding to their subgroup. Add an extra set of cards for group recommendations. 		
In this option not every participant is active in all the	 Get each participant to craft a mission statement on the card provided in the plenary session 		
stages of developing strategic outcomes. However, every participant is given an opportunity to participate in the first two and the	 Stage 2: Mission statement by small subgroups of participants Move participants into subgroups. Within the subgroup participants should dialogue their individual mission statements into one mission statement. Subgroup recommendations should be listed on the set of cards set aside for the purpose. 		90 min.
last of the four stages of the outcome development process.	Stage 3: Mission statements by a combined subgroup of chairpersons and scribes - Chairpersons and scribes of all the subgroups should form a subgroup.		
	 They then should dialogue statements recommended by their subgroups into an agreed mission statement. Recommendations by chairpersons and scribes should be listed on the set of cards set aside for the purpose. 		90 min.
	Stage 4: Mission statements by the plenary		120 min.
	session		
	- The combined subgroups of chairpersons		
	and scribes should present their recommended mission statement to a		
	plenary session.		
	- Let the plenary session dialogue the		
	recommended statement to agree by		
	consensus to a specific version.		
Option 3	Preparatory Stage	HANDOUT #1:	
The activity is set up in 4 stages.	Prepare two worksheets with terminology indicating broad categories and specific	Worksheet for broad categories of	
iii i stages.	characteristics of the system. <i>Broad</i>	the CRVS system	
In this scenario	categories include: programme, resources,		
every participant is	status, relationships, institutional development,	HANDOUT #2:	
active in all the stages of	and governance. <i>Specific characteristics</i> include: target area, target populations,	Worksheet for specific	
developing a	budget, percentage of funding from private	characteristics of	
mission statement.	and public sources, staff size and	the CRVS system	
	composition, staff/component structure,		
	programme areas, office/locations, coordination structure and composition,		
	relationship with the private sector,		
	relationship with major local public agencies.		
	Stage 1: System characterisation by individual		60 min
	participants Cot individual participants to complete the		
	- Get individual participants to complete the 2 worksheets by item indicating where they		
	see the system in 5 years' time in terms of		
	mission statements (i.e., according to the		
	broad categories as well as in terms of the specific characteristics).		
	pecine characteristics).		

	I		
	Allocate participants to subgroups for information sharing in order to arrive at shared responses.		
	Stage 2: System characteristics by small subgroups of participants		90 min
	 Move participants into small subgroups for information sharing and dialogue Within the subgroup participants should dialogue the individual statements on 		
	individual items in each worksheet in order to arrive at shared responses.		
	Subgroup recommendations should be listed on the worksheets set aside for the purpose.		
	Stage 3: Mission statements by intermediate		120 min
	subgroups		
	 Merge each subgroup with another to form an intermediate subgroup. Within each intermediate subgroup participants should share the reduced information from the 		
	previous groups also to arrive at shared responses. - Recommended statements should be in 3		
	parts By individual items in each worksheet		
	 By worksheet as a whole 		
	A standalone mission statement Outside Standalone and the Council of the Co		
	synthesised from the 2 worksheets as a whole		
	Stage 4: Strategic outcomes by the plenary		60 min
	session		
	Each intermediate subgroup should present its recommended synthesised		
	mission statements to a plenary session of all the participants.		
	The plenary session should then dialogue the recommended statements to an		
	agreed mission statement by consensus.		
Option 4	Stage 1: Mission statements by individual participants		60 min.
This activity is set up in four stages.	- Allocate participants to supportive		
Depending on the	subgroups - funders , users , staff , and		
number of	collaborators. In the briefing session give		
participants, Stage 3 can be omitted,	every participant a card corresponding to		
thereby reducing	their subgroup. Add an extra set of cards for subgroup recommendations.		
the number of	- On the basis of their supportive subgroup,		
stages to three.	get each participant to craft a statement		
	describing the organization as they would		
All participants	like to see it in a specified number of years.		00 min
work through the 4 stages	Stage 2: Mission statements by small subgroups of participants		90 min.
1.0900	- Move participants into their supportive		
	subgroups for information sharing.		
	- Within the subgroup participants should		
	share and dialogue their individual mission statements into one mission statement.		
	Stage 3: Mission statements by intermediate		120 min.
	subgroups		120 111111.
	- Merge each subgroup with another to form		
·			

an intermediate subgroup. Within each intermediate subgroup participants should share the reduced information from the previous groups also to arrive at shared responses. [Note: Participants should be free to review individual mission statements	
from both subgroups if so desired].	
Stage 4: Mission statement by the plenary	120 min
session	
 Each intermediate subgroup should present its mission statement to a plenary session of all the participants. 	
The plenary session should then dialogue the recommended statements to an agreed mission statement by consensus.	

1.4 Vision

Explain the concept of a vision

Time: 30 minutes

Objective: To institutionalise the concept of a vision for the CRVS system

A vision for the CRVS system will define the desired future state of the system and its products by identifying the direction that the system should take into the future. A vision should answer the following:

- In which direction do we want to guide the system? or
- What do we want the system to become in the long-term?

Communal ownership of the system by participants will be required for the system to be successful; that is, buy-in or commitment from all the elements in the system will be required to ensure that everyone is working towards the same future for the system.

The aim of the visioning exercise is:

- To rally participants to visualise and own what they are working towards
- To inspire participants to develop and share creative ideas however divergent they may seem
- To encourage team building through honest debate in order to build consensus
- To set boundaries for the system through honest discussion

 To work together to entrench a new organizational paradigm towards shared goals

Ideally, a vision for the system should be aligned with the vision of a national development plan, if such a plan exists.

Vision development should take into account budget implications, the client base, capacity issues (especially staffing levels), programme domains and impacts on society, among others

1.4.1Activities on vision

Activity 1: A general discussion

Time: 30 minutes

Facilitate a general discussion on the visions of existing fragmented CRVS systems. What vision areas are participants satisfied with? What areas are in need of improvement? The discussion should be framed in terms of:

- Meeting user needs³
- Producing vital statistics of good quality
- Developing registration and statistical capacity
- Coordinating the CRVS system

What vision would participants like to see in the proposed systemic setting of the CRVS?

1.5 Vision statement

Explain the concept of a vision statement

Time: 30 minutes

Objective: For participants to institutionalize the concept of a vision statement for the CRVS system

³ See for example Annex 1 in the APAI-CRVS document on the Second Conference of African Ministers Responsible for civil Registration, Durban, South Africa, 3-7 September 2012

A vision statement should capture:

- The reasons why a vision is needed in the first place
- What its objective is
- Who is it targeting

The statement should:

- Be clear, straightforward and concise a brief one- or two-sentence description of how the currently fragmented and lopsided system is improve as a result of the APAI-CRVS initiative
- Include the main goal of the system without indicating how to achieve the goal
- Take cognizance of the current state of the system and then point out the direction where the system should go
- Take into consideration the external scan and assessment of the system

It might include the following, among others:

- Meeting user needs⁴
- Producing vital statistics of good quality
- Developing registration and statistical capacity
- Coordinating the CRVS system

1.5.1Activities on vision statement

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⁴ See previous footnote.

Activity 1: A dialogue towards a vision statement for a CRVS system

There are various methods for the group to develop their vision statement. The upcoming activities constitute exercises in compiling a vision statement for a CRVS system. They are provided in four options of which one or a combination thereof may be selected for use depending on the availability of time, the facilitator's preferences and the number of participants.

Options	Stages	Materials	Time
Option 1	Stage 1: Vision statements by individual	See standard list	60 min.
This option is an	participants		
exercise in	- Allocate participants to subgroups. In the		
compiling a vision	plenary session give every participant a		
statement for a	colour-coded card corresponding to their		
CRVS system.	group. Add an extra set of cards for		
	subgroup recommendations.		
The activity is set up	- Get each participant to craft a vision		
in four stages.	statement on the card provided in the		
Depending on the number of	plenary session		
participants, Stage 3 (intermediate	Stage 2: Vision statements by small subgroups		
groups) may be left	of participants		90 min.
out, reducing the	- Move participants into subgroups.		90 111111.
stages to three.	Within the subgroup participants should dialogue their individual vision statements		
	into one subgroup statement.		
	- Subgroup recommendations should be		
	listed on the cards set aside for the		
	purpose.		
	Stage 3: Vision statements by intermediate		90 min.
	subgroups of participants		
	- Merge each subgroup with another to form		
	an intermediate subgroup.		
	- Within each intermediate subgroup		
	participants should dialogue their subgroup		
	vision statements into one vision statement.		
	[Note: Participants should be free to review individual vision statements from both		
	subgroups if so desired]		
	- Subgroup recommendations should be		
	listed on the cards set aside for the		
	purpose.		
	Stage 4: Vision statements by the plenary		120 min.
	session		
	- Each intermediate subgroup should		
	present its vision statement to a plenary		
	session of all the participants.		
	The vision statements should be dialogued through group consensus.		
Option 2	Stage 1: Vision statements by individual		60 min.
This activity is set up	participants		00 111111.
in four stages.	- Allocate participants to subgroups. In the		
3 2 2 2 3 2 3 2 3 2 3 2 3 2 3 2 3 2 3 2	plenary session give participants cards		
In this option not	corresponding to their subgroup. Add an		
every participant is	extra set of cards for group		
active in all the	recommendations.		
stages of	- Get each participant to craft a mission		
	statement on the card provided in the		

Options	Stages	Materials	Time
developing	plenary session.		
strategic	Stage 2: Vision statement by small subgroups		90 min.
outcomes.	of participants		
However, every	- Move participants into subgroups.		
participant is given	- Within the subgroup participants should		
an opportunity to participate in the	dialogue their individual vision statements		
first two and the	into one vision statement.		
last of the four	- Subgroup recommendations should be		
stages of the	listed on the set of cards set aside for the		
outcome	purpose.		
development			
process.	Stage 3: Vision statements by a combined		90 min.
	subgroup of chairpersons and scribes		
	- Chairpersons and scribes of all the		
	subgroups should form a subgroup.		
	- They then should dialogue statements		
	recommended by their subgroups into an		
	agreed vision statement.		
	- Recommendations by chairpersons and scribes should be listed on the set of cards		
	set aside for the purpose.		
	Stage 4: Vision statements by the plenary		120 min.
	session		120 111111.
	- The combined subgroups of chairpersons		
	and scribes should present their		
	recommended vision statement to a		
	plenary session.		
	- Let the plenary session dialogue the		
	recommended statement to agree by		
	consensus to a specific version.		
Option 3	Preparatory Stage	HANDOUT #1:	
The activity is set up	Prepare two worksheets with terminology	Worksheet for	
in 4 stages.	indicating broad categories and specific	broad categories of the CRVS system	
	characteristics of the system. <i>Broad</i> categories include: programme, resources,	the CRV3 system	
In this scenario	status, relationships, institutional development,	HANDOUT #2:	
every participant is active in all the	and governance. Specific characteristics	Worksheet for	
stages of	include: target area, target populations,	specific	
developing a	budget, percentage of funding from private	characteristics of	
mission statement.	and public sources, staff size and	the CRVS system	
	composition, staff/component structure,		
	programme areas, office/locations,		
	coordination structure and composition,		
	relationship with the private sector, relationship with major local public agencies.		
	Stage 1: System characterisation by individual		60 min
	participants		00 111111
	- Get individual participants to complete the		
	2 worksheets by item indicating where they		
	see the system in 25 years' time in terms of		
	vision statements (i.e., according to the		
	broad categories as well as in terms of the		
	specific characteristics).		
	- Allocate participants to subgroups for		
	information sharing in order to arrive at		
	shared responses.		00 min
	Stage 2: System characteristics by small subgroups of participants		90 min
	- Move participants into small subgroups for		
	I - Move participants into small subgroups 101	I .	<u> </u>

information sharing and dialogue Within the subgroup participants should dialogue the individual statements on individual items in each worksheet in order to arrive at shared responses. Subgroup recommendations should be listed on the worksheets set aside for the purpose. Stage 3: Vision statements by intermediate subgroups Merge each subgroup with another to form an intermediate subgroup. Within each intermediate subgroup participants should share the reduced information from the previous groups also to arrive at shared responses. Recommended statements should be in 3 parts By individual items in each worksheet; By worksheet as a whole; and A standalone vision statement synthesised from the 2 worksheets as a whole Stage 4: Vision statements by the plenary session Each intermediate subgroup should present its recommended synthesised vision statements to a plenary session of all the participants. The algorithms was a should the adiabation.	
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session - Each intermediate subgroup should present its recommended synthesised vision statements to a plenary session of all the participants.	1
- Each intermediate subgroup should present its recommended synthesised vision statements to a plenary session of all the participants.	
present its recommended synthesised vision statements to a plenary session of all the participants.	
statements to a plenary session of all the participants.	
participants.	
The planary session should then dialogue	
- The plenary session should then dialogue	
the recommended statements to an	
agreed vision statement by consensus.	
Option 4 Stage 1: Vision statements by individual 60 min This activity is set up participants 60 min	1.
in four stages. - Allocate participants to supportive	
Depending on the subgroups - funders, users, staff, and	
number of collaborators. In the briefing session give	
participants, Stage every participant a card corresponding to	
3 can be omitted, their subgroup. Add an extra set of cards thereby reducing for subgroup recommendations.	
the number of - On the basis of their supportive subgroup,	
stages to three. get each participant to craft a vision	
statement describing the organization as	
All participants they would like to see it in a specified	
work through the 4 number of years (e.g. 25 years). stages Stage 2: Vision statements by small subgroups 90 min	
stages Stage 2: Vision statements by small subgroups of participants 90 min	1.
- Move participants into their supportive	
subgroups for information sharing.	
- Within the subgroup participants should	
share and dialogue their individual vision	
statements into one vision statement. Stage 3: Vision statements by intermediate 90 min	
subgroups	1.
- Merge each subgroup with another to form	
an intermediate subgroup. Within each	
intermediate subgroup participants should	
share the reduced information from the previous groups also to arrive at shared	
responses. [Note: Participants should be	

Options	Stages	Materials	Time
	free to review individual vision statements from both subgroups if so desired].		
	Stage 4: Vision statement by the plenary session		120 min
	Each intermediate subgroup should present its vision statement to a plenary session of all the participants.		
	The plenary session should then dialogue the recommended statements to an agreed vision statement by group consensus.		

1.6 Values

Explain the concept of corporate values

Time: 30 minutes

Objectives: For participants to institutionalise the concept of a vision for the CRVS system and develop a statement of values for a CRVS system

- Corporate values are the fundamental principles that will guide the behaviour of those involved in the CRVS system - staff and external stakeholders. They will stipulate how the system will handle its business affairs.
- Values drive corporate culture and provide a framework within which decisions are made.
- Culture influences individual behaviour and gives personality to theorganization by answering the question "How do we do things around here?"
- Shared values regulate how organization members interact with each other and with their stakeholders.
- They define members' worldview or reality, manifested as customs and habits.
- APAI-CRVS is about changing the present culture that promotes fragmentation and lop-sidedness in registration of vital events to a new culture that will promote a holistic and systemic approach to CRVS.

Values should be used as drivers of change, aiming to preserve what is good in the
existing culture of the system and individual CRVS institutions and to change those
aspects of the existing culture that do not support the CRVS system.

• A performance-based value system contextualised in the principle of managing for results should be promoted.

• There ought to be a set of values for Information and Communication Technologies (ICTs) asset maintenance to avoid out-datedness and wastage.

• Values ought to be internalised by stakeholders (especially staff) in order to set behavioural boundaries and to promote norms and a sense of identity for staff.

1.6.1 Activities on values

Activity 1: A general discussion

Time: 30 minutes

Facilitate a general discussion of the current values (or absence thereof) of existing fragmented and lopsided CRVS systems. The discussion should be framed in terms of:

• Prevailing organizational culture in respect of what drives individual staff priorities and staff relations, their influence on management practices, their influence on corporate relations with external stakeholders, etc.

• The role values have played on current planning practices and the role they should play in the proposed strategic planning

• Alignment of personal values to organizational values

 Advantages and disadvantages of incorporating value statements into staff performance appraisal systems

What values would participants to see in the proposed CRVS system?

1.7 Statement of values

Explain the concept of a statement of values

Time: 30 minutes

Objective: For participants to Institutionalise the concept of a statement of values for the CRVS system and develop a statement of values for the CRVS system

- A corporate value statement stands for what a system or an organization, especially staff, believes in, and what guides its behaviour and decisionmaking.
- Statements of values should be crafted for both the CRVS system and each of its constituent institutions.
- Value statements for the CRVS system as well as for its individual constituent institutions should be unequivocally aligned.
- Defining and implementing corporate values appears to be the weakest part of corporate envisioning practices as they sound like slogans and are hardly ever internalised by staff.
- Development of statements of values should involve all staff of key stakeholders, and should be continuously communicated so they are internalised and shared so they become corporate social norms and shared values.
- The statement should be basic and form a foundation of corporate culture and character such that they outlast any vicissitudes of the system.
- They have philosophical, moral or ethical underpinnings; therefore they are about the people inside the system rather than the system's business circumstances.
- Every staff member should align his/her personal values to organizational values; accordingly value statements should be incorporated into staff performance appraisal systems.
- Many private and non-profit organizations use a code of ethics, a credo or other long-form description of what they believe in.

1.7.1 Activities on statement of values

Activity 2: A dialogue towards a statement of values for a CRVS system

This activity is an exercise in compiling a statement of values for a CRVS system. There are various ways of a group coming up with a statement of values. The upcoming activities constitute exercises in compiling a statement of values for a CRVS system. They are provided in four *options* of which one or a combination thereof may be selected for use depending on the availability of time, the facilitator's preferences and the number of participants.

Options	Stages	Materials	Time
Option 1	Stage 1: Statement of values by individual	Colour-coded	60 min.
This is a 4-stage.	participants	cards according to	
Depending on the	- Allocate participants to subgroups. In the	the number of	
number of	plenary session give every participant 10	subgroups	
participants, Stage	cards of a colour corresponding to their		
3 (intermediate	group. Add an extra set of cards for		
groups) may be left	subgroup recommendations.		
out, reducing the	- Get each participant to craft 6 to 10 core		
stages to three.	values, with each value is written on a		
	separate card. Participants should consider		
The objective of this	values of customers, shareholders,		
option is to ensure	employees and the community.		
active participation	- Get each participant to "rank" their values		
by every	with 1, 2, or 3, in terms of the priority they		
participant in all	think is needed by the system, with the		
the stages of	highest digit indicating the most important		
developing a	value to the organization and 1 the least		
statement of	important.		
values, thereby	Stage 2: Statement of values by small		90 min.
starting the buy-in	subgroups of participants		
process.	- Move participants into subgroups.		
	- Within the subgroup, participants should		
	dialogue their individual statements of		
	values into a set of not more than 10		
	statements.		
	- The group must then "rank" their		
	statements with 1, 2, or 3, in terms of the		
	priority they think is needed by the system,		
	with the highest digit indicating the most		
	important value to the system and 1 the		
	least important.		
	Subgroup recommendations should be listed on the cards set aside for the		
	purpose.		00 min
	Stage 3: Statements of values by intermediate subgroups of participants		90 min.
	- Merge each subgroup with another to form		
	an intermediate subgroup.		
	- Within each intermediate subgroup		
	participants should dialogue their subgroup		
	statements of values into a set of not more		
	than 10 statements. [Note: Participants		
	should be free to review individual		
	statements from both groups if so desired].		
	- The subgroup must then "rank" their		
	statements with 1, 2, or 3, in terms of the		
		<u> </u>	

Options	Stages	Materials	Time
	priority they think is needed by the system,		
	with the highest digit indicating the most		
	important value to the system and 1 the		
	least important.		
	Subgroup recommendations should be listed on the cards set aside for the		
	purpose.		
	Stage 4: Statements of values by the plenary		120 min.
	session		
	- Each intermediate subgroup should		
	present its statement of values to a plenary		
	session of all the participants.		
	- The statements of values should be		
	dialogued and ranked to a set not exceeding 10 statements through		
	consensus.		
	- Let the plenary session rank what		
	participants perceive them to be enacted		
	in their institutions, with the highest digit		
	(possibly a 10) indicating the value that is		
	fully enacted and 1 indicating the value		
	that is least reflected. - The discrepancies between a value that is		
	relatively highly preferred but is relatively		
	least enacted should indicate which values		
	should be carried over to the strategic		
	plan.		
Option 2	Stage 1: Statements of values by individual		60 min.
This is a 4-stage	participants		
option.	- Allocate participants to subgroups. In the plenary give every participant 10 colour-		
In this antion not	coded cards corresponding to their		
In this option not every participant is	subgroup. Add an extra set of cards for		
active in all the	group recommendations.		
stages of	- Get each participant to craft 6 to 10 core		
developing a	values, with each value written on a		
statement of	separate card. Participants should consider		
values. However, every participant is	values of customers, shareholders, employees and the community.		
given an	- Get each participant to "rank" their values		
opportunity to	with 1, 2, or 3, in terms of the priority they		
participate in the	think is needed by the system, with the		
first two and the	highest digit indicating the most important		
last of the four	value to the organization and 1 the least		
stages of the statement	important. Stage 2: Statements of values by small		90 min.
development	subgroups of participants		70 111111.
process.	- Move participants into subgroups.		
	- Within the subgroup participants should		
	dialogue their individual statements of		
	values into a set of not more than 10		
	statements.		
	- The subgroup must then "rank" their		
	statements with 1, 2, or 3 in terms of the priority they think is needed by the system,		
	with the highest digit indicating the most		
	important value to the system and 1 the		
	least important.		
	- Subgroup recommendations should be		
	listed on the set of cards set aside for the		

Options	Stages	Materials	Time
	purpose.		
	Stage 3: Statements of values by a combined		90 min.
	subgroup of chairpersons and scribes		
	- Chairpersons and scribes of all the		
	subgroups should form a subgroup.		
	- Then through the ranking procedure the		
	subgroup should dialogue statements		
	recommended by their subgroups into an		
	agreed set of six or so statements.		
	- Recommendations by chairpersons and		
	scribes should be listed on the set of cards		
	set aside for the purpose.		120 main
	Stage 4: Statements of values by the plenary session		120 min.
	- The combined subgroups of chairpersons		
	and scribes should present their		
	recommended statements of values to a		
	plenary session of all the participants.		
	- Let the plenary session rank what		
	participants perceive the recommended		
	statements to have been enacted in their		
	institutions, with the highest digit (possibly a		
	10) indicating the value that is fully		
	enacted and 1 indicating the value that is		
	least enacted.		
	- The discrepancies between a value that is		
	relatively highly preferred but is relatively		
	least enacted should indicate which values		
	should be carried over to the strategic		
<u> </u>	plan.		1.0
Option 3	Stage 1: Statements of values by individual		60 min.
This option is in 3	participants		
stages.	- Allocate participants to supportive subgroups - funders, users, staff, and		
A II	collaborators groups. In the briefing session		
All participants are	give every participant 10 colour-coded		
involved in all the	cards corresponding to their subgroup.		
stages.	Add an extra set of cards for group		
	recommendations.		
	- Get each participant to craft 6 to 10 core		
	values, with each value written on a		
	separate card. Participants should consider		
	values of customers, shareholders,		
	employees and the community.		
	- Get each participant to "rank" their values		
	with 1, 2, or 3, in terms of the priority they		
	think is needed by the system, with the		
	highest digit indicating the most important		
	value to the organization and 1 the least		
	important.		00!:
	Stage 2: Statements of values by small		90 min.
	subgroups of participants		
	- Move participants into their supportive		
	subgroups for information sharing.		
	Within the subgroup participants should dialogue their individual statements of		
	values into a set of not more than 10		
	statements.		
	- The subgroup must then "rank" their		
	statements with 1, 2, or 3 in terms of the		
	statements with 1, 2, 01 3 III terms of the	l	

Options	Stages	Materials	Time
	priority they think is needed by the system, with the highest digit indicating the most important value to the system and 1 the least important. - Subgroup recommendations should be listed on the set of coloured cards set aside for the purpose.		
	 Stage 4: Statements of values by the plenary session Each supportive subgroup should present its statement of values to a plenary session of all the participants. The statements of values should be dialogued and ranked to a set not exceeding 10 statements through consensus. Let the plenary session rank what participants perceive the values to be enacted in their institutions, with the highest digit (possibly a 10) indicating the value that is fully enacted and 1 indicating the value that is least reflected. The discrepancies between a value that is relatively highly preferred but is relatively least enacted should indicate which values should be carried over to the strategic plan. 		- 120 min

Module 2 DEFINING STRATEGIC GOALS FOR THE CRVS SYSTEM

Defining strategic outcomes and strategic goals for the CRVS System

2.1 Introduction

Time: 10 minutes

Outcome (s)	By the end of the session participants will be clear about the strategic direction of the CRVS system
Module objective	To reaffirm the purpose and conduct of the CRVS system by clearly defining the highest level outcomes and goals that will drive the strategy
Role(s)	Outcomes and goals drive a strategy. It is therefore imperative to define strategic outcomes, and to develop strategic goals and objectives for the CRVS system

2.2 Strategic outcome(s)

Explain the concept of strategic outcome

Time: 30 minutes

Objective: To explain to participants the concept of strategic outcomes for a CRVS system

Strategy formulation is founded on a set of clearly defined outcomes.

An outcome is a change in the status of a beneficiary resulting, wholly or in part, from a strategy, plan or programme.

- It is stated in the present tense
- An example of an outcome of the CRVS system may be stated as, 'Improved provision of public administration services'

The outcome (result) achieved through the use of an output may be positive (desired or intended) or negative (unintended or unexpected).

• To minimise the risk of negative outcomes, carefully define strategic outcomes before formulation of the strategy

- The efficacy of an outcome is established through measurement of its impact on beneficiaries by means of a few outcome and/or impact indicators
- An example of an outcomes indicator could be 'the proportional increase (change) in the number of national identity documents issued (within a specified time period such as a year)'

A strategy driven by outcomes means planning backwards from the outcome we desire through how best to achieve it.

- This underscores the strategic importance of defining the desired outcomes from the CRVS system before embarking on strategy development in the strategic planning process.
- From outcomes we should work out pertinent outputs, and then figure out the
 activities that will yield the outputs, followed by the resources needed to
 achieve the activities.

2.2.1 Activities on strategic outcomes

Activity 1: A general discussion

Time: 30 minutes

Facilitate a general discussion on strategic outcomes for CRVS; firstly, as they currently exist; and secondly, what they should be after CRVS production has been transformed into a system. If the current strategic outcomes are not already documented, encourage participants to decipher them from their experience within the organizational culture. Discuss their effectiveness as well as areas in need of improvement.

Activity 2: A dialogue towards development of long-term strategic outcomes for the CRVS system

There are various ways for a group to come up with specific strategic outcomes. The following activities constitute exercises in compiling strategic outcomes for a CRVS system. They are provided in three *options*, one or a combination may be selected for use depending on the availability of time and the facilitator's preferences.

Options	Stages	Materials	Time
Option 1	Stage 1: Strategic outcomes by individual	Colour-coded	60 min.
The activity is set up	participants	cards according to	
in four stages.	- Allocate participants to subgroups. In the	the number of	
Depending on the	plenary give participants10cards	subgroups	
number of	corresponding to their subgroup. Add an		
participants, Stage	extra set of cards for subgroup		
3 can be omitted,	recommendations.		

Options	Stages	Materials	Time
reducing the	- Get each participant to craft up to 10		
number of stages	strategic outcomes such that a single		
to three.	outcome is written on a separate card.		
	Outcomes must be written in complete		
	sentences, not in phrases.		
	Stage 2: Strategic outcomes by small		90 min.
	subgroups of participants		
	- Move participants into subgroups.		
	- Within the subgroup participants should		
	dialogue their individual strategic		
	outcomes into a set of not more than 10.		
	- Subgroup recommendations should be		
	listed on the set of coloured cards set aside		
	for the purpose.		
	Stage 3: Strategic outcomes by intermediate		90 min.
	subgroups of participants		
	 Merge each subgroup with another to form an intermediate subgroup. 		
	- Within each intermediate subgroup		
	participants should dialogue their subgroup		
	strategic outcomes into a set of not more		
	than 10.		
	- Subgroup recommendations should be		
	listed on the set of colour-coded cards set		
	aside for the purpose.		
	Stage 4: Strategic outcomes by the plenary		120 min.
	session		
	- Each intermediate subgroup should		
	present its strategic outcomes to a plenary		
	session of all the participants.		
	- The strategic outcomes should be		
	dialogued to a set not exceeding 10,		
	agreed upon through consensus.		
Option 2	Stage 1: Strategic outcomes by individual		60 min.
This activity is set up	participants		
in four stages.	- Allocate participants to subgroups. In the		
	plenary give participants10cards		
In this option not	corresponding to their subgroup. Add an		
every participant is	extra set of cards for group recommendations.		
active in all the	- Get each participant to craft up to 10		
stages of developing	strategic outcomes such that a single		
strategic	outcome is written on a separate card.		
outcomes.	Outcomes must be written in complete		
However, every	sentences, not in phrases.		
participant is given	Stage 2: Strategic outcomes by small		90 min.
an opportunity to	subgroups of participants		
participate in the	- Move participants into subgroups.		
first two and the	- Within the subgroup participants should		
last of the four	dialogue their individual strategic		
stages of the	outcomes into a set of not more than 10.		
outcome	- Subgroup recommendations should be		
development	listed on the set of coloured cards set aside		
process.	for the purpose.		
	Stage 3: Strategic outcomes by a combined		90 min.
	subgroup of chairpersons and scribes		
	- Chairpersons and scribes of all the		
	subgroups should form a subgroup.		
	- They then should dialogue statements		

Options	Stages	Materials	Time
	recommended by their subgroups into an		
	agreed set of up to 10 strategic outcomes.		
	- Recommendations by chairpersons and		
	scribes should be listed on the set of		
	coloured-coded cards set aside for the		
	purpose.		
	Stage 4: Strategic outcomes by the plenary session		120 min.
	- The combined subgroups of chairpersons		
	and scribes should present their		
	recommended outcomes to a plenary		
	session of all the participants.		
	- Let the plenary session dialogue the		
	recommended outcomes to agree by		
	consensus to an appropriate set of		
	outcomes.		
Option 3	Stage 1: Strategic outcomes by individual		60 min.
The activity is set up	participants		
in three stages.	- Allocate participants to supportive		
	subgroups - <i>funders, users, staff,</i> and		
	collaborators. In the briefing session give		
	every participant 10 cards corresponding		
	to their subgroup. Add an extra set of cards		
	for subgroup recommendations.		
	- Get each participant to craft up to 10		
	strategic outcomes such that a single		
	outcome is written on a separate card.		
	Outcomes must be written in complete		
	sentences, and not in phrases.		
	Stage 2: Strategic outcomes by small		90 min.
	subgroups of participants		
	- Move participants into their supportive		
	subgroups.		
	- Within the subgroup participants should		
	dialogue their individual strategic		
	outcomes into a set of not more than 10.		
	- Group recommendations should be listed		
	on the set of coloured cards set aside for		
	the purpose.		100
	Stage 3: Strategic outcomes by the plenary session		120 min.
	- Each supportive subgroup should present		
	its recommended outcomes to a plenary		
	session of all the participants.		
	- The plenary session should then dialogue		
	the recommended outcomes and agree		
	by consensus to an appropriate set.		

2.3 Long term strategic goal(s)

Explain the concept of strategic goals

Time: 30 minutes

Objective: For participants to obtain clarity on the generic meaning of strategic goals for the CRVS system

Note: Goals and objectives tend to have interchangeable meanings depending on context or on who is using them. The solution lies in stakeholder agreement to a specific definition for each of the terms, and stakeholder consistency of their use

For the purpose of this guide, a strategic goal may be defined as the desired result the proposed CRVS system aims to achieve from a strategic set of issues or from developing a strategy for the system.

- The goal is where we want the system to be in the long term
- Often a strategic goal is general in nature such that it is expressed in nontechnical, qualitative rather than quantitative terms
- Example: a goal for the CRVS system might be, 'To achieve complete registration of births, deaths, marriages and divorces'.

A goal seeks long-term change or improvement in a problem.

2.3.1 Activities on strategic goals

Objective: Participants to practice developing strategic goals for a CRVS

Activity 1: A general discussion

Time: 30 minutes

Facilitate a general discussion on strategic goals for CRVS; firstly, as they exist at the moment; and secondly, what they should be after CRVS production has been transformed into a system. If exiting goals are not on record, participants can relay their experiences of organizational culture. Discuss their effectiveness as well as areas in need of improvement.

Activity 2: A dialogue towards development of long-term strategic goals for the CRVS system

There are various ways that a group may develop strategic goals. The following activities are exercises for compiling strategic goals for a CRVS system. Three options are provided; one or a combination may be used, depending on the availability of time and the facilitator's preferences.

Options	Stages	Materials	Time
Option 1	- Stage 1: Strategic goals by individual	Colour-coded	60 min.
The activity is set	participants	cards according to	
up in four stages.	- Allocate participants to subgroups. In the	the number of	
Depending on	plenary give participants10cards	subgroups	
the number of	corresponding to their subgroup. Add an		
participants,	extra set of cards for subgroup		
Stage 3 can be	recommendations.		
omitted,	- Get each participant to craft up to 10		
reducing the	strategic goals such that a single goal is		

Options	Stages	Materials	Time
number of stages	written on a separate card. Goals must be		
to three.	written in complete sentences, not in		
	phrases Stage 2: Strategic goals by small subgroups		90 min.
	of participants		70 111111.
	- Move participants into subgroups.		
	- Within the subgroup participants should		
	dialogue their individual strategic goals into		
	a set of not more than 10.Subgroup recommendations should be		
	listed on the set of coloured cards set aside		
	for the purpose.		
	Stage 3: Strategic goals by intermediate		90 min.
	subgroups of participants		
	- Merge each subgroup with another to form		
	an intermediate subgroup. - Within each intermediate subgroup		
	participants should dialogue their subgroup		
	strategic goals into a set of not more than		
	10.		
	Subgroup recommendations should be listed on the set of colour-coded cards set		
	aside for the purpose.		
	Stage 4: Strategic goals by the plenary session		120 min.
	- Each intermediate subgroup should		
	present its strategic goals to a plenary		
	session of all the participants. - The strategic goals should be dialogued to		
	a set not exceeding 10, agreed upon		
	through consensus.		
Option 2	Stage 1: Strategic goals by individual		
This activity is set	participants		
up in four stages.	- Allocate participants to subgroups. In the plenary give participants10cards		
In this option not	corresponding to their subgroup. Add an		60 min.
every participant	extra set of cards for group		
is active in all the	recommendations.		
stages of	Get each participant to craft up to 10 strategic goals such that a single goal is		
developing strategic goals.	written on a separate card. Goals must be		
However, every	written in complete sentences, not in		
participant is	phrases.		
given an opportunity to	Stage 2: Strategic goals by small subgroups of participants		90 min.
participate in the	- Move participants into subgroups.		
first two and the	- Within the subgroup participants should		
last of the four	dialogue their individual strategic goals into		
stages of the goal	a set of not more than 10.		
development	- Subgroup recommendations should be listed on the set of coloured cards set aside		
process.	for the purpose.		
	Stage 3: Strategic goals by a combined		90 min.
	subgroup of chairpersons and scribes		
	- Chairpersons and scribes of all the		
	subgroups should form a subgroup. - They then should dialogue statements		
	recommended by their subgroups into an		
	agreed set of up to 10 strategic goals.		
	- Recommendations by chairpersons and		

Options	Stages	Materials	Time
	scribes should be listed on the set of coloured-coded cards set aside for the purpose.		
	Stage 4: Strategic goals by the plenary session		120 min.
	The combined subgroups of chairpersons and scribes should present their recommended goals to a plenary session of all the participants.		
	- Let the plenary session dialogue the recommended goals to agree by consensus to an appropriate set of goals.		
Option 3	Stage 1: Strategic goals by individual		60 min.
The activity is set up in three stages.	 participants Allocate participants to supportive subgroups - funders, users, staff, and collaborators. In the briefing session give every participant 10 cards corresponding to their subgroup. Add an extra set of cards for subgroup recommendations. Get each participant to craft up to 10 strategic goals such that a single outcome is written on a separate card. Goals must be written in complete sentences, and not in phrases. 		
	 Stage 2: Strategic goals by small subgroups of participants Move participants into their supportive subgroups. Within the subgroup participants should dialogue their individual strategic goals into a set of not more than 10. Group recommendations should be listed on the set of coloured cards set aside for the purpose. 		90 min.
	 Stage 3: Strategic goals by the plenary session Each supportive subgroup should present its recommended goals to a plenary session of all the participants. The plenary session should then dialogue the recommended goals and agree by consensus to an appropriate set. 		120 min.

Module 3 STRATEGIC ANALYSIS FOR THE CRVS SYSTEM

3. Strategic analysis for the CRVS System

3.1 Introduction: Strategic analysis of the current environment

Time: 10 minutes

Outcome (s)	By the end of the session participants will be able to establish the current status of the CRVS system and the key issues affecting it.
Module objective	To identify through structured analysis, the events, forces, processes and experiences in the external and internal environment that impact the CRVS system
Role(s)	An analysis of the issues characterising the current state of the CRVS system will provide the foundation for formulation of a strategy for development of the new direction of the system

The following points highlight the components of the strategic analysis of the environment of the present CRVS system and identify key issues:

- A value chain (conceptual view) of the current CRVS process
- A scan or review of the CRVS system environment
- An assessment of the CRVS system
- An assessment of the CRVS system's strengths, weaknesses, opportunities and threats (SWOT)
- A definition of priorities for the strategy
- A consolidation of the problem statement and strategic shift

3.2 Developing a CRVS value chain

Materials: HANDOUT #3: Value chain of the CRVS

Explain the concept of a CRVS value chain

Time: 30 minutes

Objectives: Participants to appreciate value chain analysis as a key and integral part of the strategic planning process; and the role of value chain analysis in adding value to CRVS processes and products through strategic planning

- A value chain analysis involves the mapping of a series of activities that constitute the business of an organization or system in a logical sequence
- Each linkage has value it adds to the final product or service
- Value chain analysis describes the activities within and around an organization and identifies where value is added. The analysis evaluates the value each particular activity adds to the organization's products or services
- Proper management of individual activities and their interlinkages add value to the final product or service, giving the organization a competitive advantage over others in the same business
- Value-chain analysis for assessing a current situation is an integral part of the strategic planning process
- With regard to the CRVS, the purpose of the value chain analysis is to break down the CRVS process into strategic relevant pieces in order to see a more complete picture of the key role players, and how inputs are transformed into outputs relevant to the needs of the users
- The CRVS value chain demonstrates the civil registration process and subprocesses feeding into the vital statistics process

Objectives of a value chain analysis of the CRVS system are; To define and describe civil registration and vital statistical processes in a coherent way; and tostandardizeprocess terminology for comparison purposes. Additional objectives are:

- To compare/benchmark processes within and between institutions
- To identify synergies between processes
- To inform decisions on systems architectures and organization of resources

The value chain should consist of the following:

INPUT: Defines why CRVS is required as captured in various legislative frameworks and policy documents, as well as the resources such as human, financial and IT required that contribute to the outputs.

PROCESS: Defines what needs to be done. It outlines a generic process or actions required to produce the relevant outputs. This process is underpinned by common standards, definitions and classification in accordance with international best practice.

The proposed process consists of:

Plan: This phase include determining the need, consulting stakeholders, identifying outputs, developing an integrated plan and securing the necessary funding.

Design and build: Include designing tools, standards and civil registration processes; establishing service points; designing quality management processes; and building the required systems.

Register: Includes rolling out an advocacy programme for civil registration; completing forms (births, deaths, marriage and divorce); customer handling; quality assurance; and corrections and amendments.

Process and analyse: Include capturing forms; classifying and coding information; the transfer of administrative data; editing, imputing and calculating weights; and analysis of data.

Disseminate: Include issuing civil registration documents; sharing of administrative data; and publishing statistics.

Archive: Includes storage; storage classification; security and confidentiality of data; retrieval of documents; maintenance of databases; preserving data and metadata; and disposal of data and metadata.

Evaluate: Includes monitoring, reporting and evaluation.

It is important at this stage to identify the current processes.

OUTPUT: Defines what we will produce or deliver. The CRVS value chain aims to produce civil registration documents (e.g. ID documents, death certificates), a population register and vital statistics.

OUTCOME: Defines what we wish to achieve. The CRVS wishes to ensure that all vital events are recorded, registered and reported on. The desired outcomes should be defined by the management group.

3.2.1 Activities on the value chain of the CRVS system environment

Objective: Participants to appreciate the role of value chain analysis in strategic planning

Activity 1: Application of value chain analysis to the CRVS system

Time: 60 minutes

Note: For this exercise participants constitute a single group.

Using the example of a CRVS value chain provided (HANDOUT #3) as context, participants should discuss the applicability of the value chain model to the CRVS they have experienced.

3.3 Scan or review the CRVS environment

Objective: To enable participants to undertake an environmental scan using stakeholder and PESTEL analytical techniques

Scanning or reviewing the CRVS environment includes

- A stakeholder analysis
- An external environmental analysis

3.3.1 Stakeholder analysis

Materials: HANDOUT #4: Stakeholder register

HANDOUT #5: Stakeholder analysis matrix (illustration)

HANDOUT #6: Stakeholder analysis matrix

Explain what a stakeholder analysis entails

Time: 30 minutes

Stakeholders are the individuals, groups, and institutions that will be positively or negatively impacted by the CRVS system or will affect the outcome of the system. Unsatisfactory delivery of the current CRVS system is part due to inadequate participation by stakeholders including the government. Accordingly a stakeholder analysis should be conducted as part of the CRVS system environment to promote active participation of key stakeholders. Benefits of stakeholder analysis and involvement accruing to the CRVS system include:

• Stakeholder information used in planning and management of system

- Reduction of unhelpful competition from public institutions and the private sector
- Transparency of system processes and products
- Public trust
- Stakeholder analysis tools –stakeholder register, stakeholder analysis matrix, Venn diagrams of relationships, spider diagrams, mind maps, etc.

Standard steps that should be included in the analysis are:

- Identification of key stakeholders
- Assessment of stakeholder interests and how they might be impacted by the system
- Assessment of stakeholder influence and importance
- Development of a stakeholder participation strategy

Stakeholder analysis assists in prioritising stakeholder involvement:

- Stakeholder prioritisation begins with a stakeholder register
- Prioritisation is done on the basis of importance and influence of a stakeholder
- A stakeholder analysis matrix (one of the techniques) may be used for the prioritisation

Stakeholder participation may take the form of workshops, surveys or consultations with collaborative organizations.

3.3.1 Activities on stakeholder analysis of the CRVS environment

Activity 1: A general discussion: Stakeholder participation

Time: 30 minutes

Facilitate a general discussion on stakeholder analysis. Discuss the current stakeholder participation in the operations of the CRVS in relation to stakeholder interests being served, and their influence and power. How accountable are CRVS institutions to stakeholders, including the government? How have stakeholders promoted or constrained development of CRVS?

Activity 2: A dialogue towards scanning or reviewing the CRVS environment by means of stakeholder analysis

Time: 30 minutes

Note: For this exercise participants constitute a single group.

- Project a stakeholder register template (HANDOUT #4) on the screen or use a flip chart
- Get participants to identify stakeholders (actual and potential) of the CRVS system
- Enter the identified stakeholders into the register
- Project a stakeholder analysis matrix template (HANDOUT #5) on the screen or make use of a flip chart
- Get participants to use the information in the stakeholder register to prioritise stakeholders of the CRVS system
- Discuss the extent to which the prioritisation applied to the actual situation on the ground

3.3.2 External environmental analysis

External environmental analysis

Materials: HANDOUT #7: Environmental scan, PESTEL (illustration)

HANDOUT #8: Environmental Scan Worksheet, PESTEL

Explain what external environmental analysis entails

Time: 30 minutes

- Performance of a system is influenced by both its external and internal environments
- External environment forces are usually beyond the system's control
- But the system needs to be aware in order to minimise risk associated with their impacts, and to take advantage by working with change rather than otherwise

- External environment analysis is about understanding the "big picture" (forces of change) within which the system operates
- Analysis is often done using one of the tools in the PEST toolkit (political, economic, social and technological forces in the environment)
- PESTEL Political, Economic, Socio-Cultural, Technological, Environmental, and Legal(PESTEL) analysis recommended for CRVS system
- PESTEL analysis results are in terms of opportunities and threats at the "big picture" level
- PESTEL analysis would be useful for CRVS institutions which operate in silos and are thus too inward-looking

3.3 3 Activities on external environmental analysis of the CRVS environment

Activity 1: A general discussion: PESTEL analysis tool

Time: 20 minutes

Facilitate a general discussion on the PESTEL analysis tool. Discuss each of the environmental forces identified in the PESTEL technique in relation to opportunities for and threats to the CRVS.

Activity 2: A dialogue towards scanning or reviewing the CRVS system environment by means of PESTEL analysis

Time: 90 minutes

Note: For this exercise participants constitute a single group.

- Project a PESTEL Analysis Worksheet template (HANDOUT #8) on the screen or use a flip chart
- Get participants to brainstorm the environmental external forces impacting CRVS
- Enter the identified forces and their opportunities and threats into the worksheet
- Discuss ways to exploit the identified opportunities as well as to deal with threats

3.4 Assessments of the current CRVS system

Explain what assessing the CRVS system entails

Time: 30 minutes

Objective: To identify the factors that will impact the development and implementation of the CRVS system in order to strengthen the system by addressing those which will get in its way

The aim of the assessment is to identify the factors that will impact the development and implementation of the system in order to strengthen the system by addressing factors that may hinder its success.

The assessment consists of a rapid assessment and a comprehensive assessment.

The assessments of CRVS programmes and operations being referred to here are the ones recommended in the Medium Term Plan (MTP). There are two assessments – a rapid assessment and a comprehensive assessment, which consists of; an assessment tool; assessment of past and present performance; field visits; and a consolidation of the information collected to identify problem areas.

3.4.1 Rapid assessment

Explain assessment of the CRVS setup using the rapid assessment tool

Time: 60 minutes

Objective: To outline the rapid assessment tool and the process of its implementation

Materials: HANDOUT #9: "National Assessment of CVRS Systems"

HANDOUT #10: "Strategic planning to strengthen civil registration and vital statistics systems: Guidance for using findings from a comprehensive assessment"

The overall goal is to provide a general overview of how the system is functioning – adequately or inadequately.

Specific objectives of the assessment are:

To identify the strengths and weaknesses of the system

 To provide information for use in advocating for support towards strengthening the CRVS from the government and other stakeholders

• To build the case for undertaking a comprehensive assessment

A guide and tool for the rapid assessment process are provided. They were designed by the World Health Organization in collaboration with the University of Queensland.

The rapid assessment tool comprises of 25 questions.

3.4.1.1 Activities on rapid assessment

Activity 1: A general discussion: Rapid assessment of the current CRVS system

Time: 60 minutes

Discuss each of the questions in the rapid assessment tool and its context.

Discuss the current national profile of CRVS and what needs to be done to raise it. Consider approaches to advocating for the CRVS system to political principals, potential donors and other stakeholders using results of the rapid assessment tool.

3.4.2 Comprehensive assessment

Explain what assessing the CRVS system entails using the comprehensive assessment tool

Time: 60 minutes

Objective: Participants to understand the substantive intent of comprehensive assessment

A comprehensive assessment is an in-depth review of various components of the country's CRVS system.

Assessment will provide baseline information and guide the development of a country's CRVS improvement plan.

The goal of the comprehensive assessment is to obtain a clear and comprehensive understanding of the strengths and weaknesses of the CRVS system and generate an evidence base for corrective action.

3.4.2.1 Activities on comprehensive assessment

Activity 1: Application of the comprehensive assessment tool

Pre-assessment preparation:

- Make contact with review committee and work with them to form subgroups to carry out the assessment
- Assign the various areas of the assessment tool to the subgroups
- Decide on the data and venue for reporting assessment results
- Study the review questions and design a work plan for subgroups
- In conjunction with the review committee, adjust the review questions according to the country's situation

Conduct field visits

Time: 4 days

Carry out a diagnosis incorporating: the assessment tool, the registration and vital statistics processes of institutions; organizational setup throughout the administrative (national and sub-national) geography of the country; links with other institutions; the flow of registration forms and products; and stakeholder involvement.

The assessors should look out for:

- Relative strengths of institutions at different levels
- Record-keeping practices
- Hiccups in the flow of records and incompleteness of records
- What strategies are working, where, how and why
- Public's experience with the registration services

It is important to identify weaknesses and problems through utilisation of the assessment tool. A small number of subgroups should each be assigned a specific aspect of the CRVS system to carry out the assessment on.

Assess past and present performance; past experience should inform the review as well as provide lessons about what worked and did not work.

Consult stakeholdersto review various perspectives of CRVS.Consolidate information and identify problems.

3.5 Analysis and translation of information

Materials: HANDOUT #11: A SWOT matrix template

HANDOUT #12: Match matrix of weaknesses and strengths

Explain what is involved in information analysis and translation

Time: 30 minutes

Objective: To introduce participants to the SWOT analytical tool and its application

The disjuncture between structured assessments of the current CRVS operations, on the one hand, and environmental analysis, on the other, has been noted in the introduction to this guide. The process for the solution offered – incorporation into the environmental analysis of the recommendations from the assessments - is outlined in the following sections.

After assessment data have been gathered,

- Sort or organise information into a series of logical sections
- Analyse data
- Identify any gaps
- Draw relevant key points

A conventional approach to assessing organizational environmental factors is to assess both the internal strengths and weaknesses and external opportunities and threats (SWOT) of the organization.

Here SWOT analysis is used to arrange and organise the information from the assessment.

SWOT analysis objectives:

- To build upon the internal strength and to remove the weaknesses of the CRVS system
- To exploit the opportunities and to defend against threats in the system's external environment

Strengths and weaknesses are internal factors (things you can directly influence).

Opportunities and threats are external factors (you have no control over these, but they can be addressed and used to advantage).

Appraisal of the internal environment will examine all aspects of the system in order to identify the system's strengths and weaknesses. Appraisal of the external environment will scan the political, economic, social, and technological environment with a view to identifying opportunities and threats.

3.5.1 Activities on SWOT analysis

Activity 1: Explain and discuss the workings of the SWOI matrix in the context of CRVS

Time: 90 minutes

In a plenary setting,

- 1. Project a SWOT matrix template onto a screen or draw it on a flip chart
- 2. Brainstorm environmental issues;
- 3. Use the information to populate the matrix
- 4. Insert into the matrix the recommendations from the comprehensive assessment

Activity 2: Summarise information from the SWOT matrix

Time: 90 minutes

Move participants into subgroups.

Subgroups should summarise the large number of entries in the SWOT table into relatively fewer and manageable issues for which strategies need to be developed.

Convene the participants into a plenary setting.

All subgroups should present their summaries for further deliberations and summarisation of subgroup summaries until a few and manageable issues are arrived at.

Activity 3a: Match weaknesses to strengths from the SWOT matrix in a new table

Refer to HANDOUT #12: Match matrix of weaknesses and strengths

Time: 90 minutes

Move participants into subgroups.

Subgroups should match weaknesses to strengths of the CRVS presented in the internal environment. [Note: A match could be one-to-one; one-to-many; or many-to-one].

Subgroups should look for a strategy in the matching.

Convene the participants into a plenary setting.

All subgroups should present their matches and strategies for further deliberations into a few and manageable strategies.

Activity 3b: Match strengths opportunities from the SWOI matrix in a new table

Refer to HANDOUT #13: Match matrix of strengths to opportunities

Time: 90 minutes

Move participants into subgroups.

Subgroups should match strengths of the CRVS presented in the internal environment to opportunities in the external environment. [Note: A match could be one-to-one; one-to-many; or many-to-one].

Subgroups should look for a strategy in the matching.

Convene the participants into a plenary setting.

All subgroups should present their matches and strategies for further deliberations into a few and manageable strategies.

Note 1: Strengths that do not match any available opportunity are of limited use. Opportunities that do not have any matching strengths, are of little immediate use. Unless the CRVS system can take advantage of the opportunities, it will be of little relevance.

Note 2: In summary

- Strengths need to be maintained, built upon or leveraged
- Weaknesses need to be remedied or stopped
- Opportunities need to be prioritised and optimised

Threats need to be countered or minimised

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3.6 Prioritisation of information

Materials: HANDOUT #10: "Strategic planning to strengthen civil registration and vital statistics systems: Guidance for using findings from a comprehensive assessment"

Explain what is involved in information analysis and translation

Time: 20 minutes

Objective: To organise issues into a manageable set to carry forward into the plan

The issues arising from the SWOT analysis are often many, such that they cannot all be catered for in the plan; hence the need to prioritise.

This guide endorses the use of the prioritisation methodology developed by the World Health Organization and the University of Queensland. [Refer to HANDOUT #10]. For detailed explanation, the document 'Strategic planning to strengthen civil registration and vital statistics systems' can be accessed at www.uq.edu.au/hishub.

3.6.1 Activities on information prioritisation

Activity 1: Prioritise the information obtained from the SWOT analysis using the WHO/UQ methodology

Time: 90 minutes

Arrange participants into subgroups for the scoring and impact assessment of strategic objectives obtained from the SWOT analysis.

Dialogue all subgroup recommendations into a prioritised set of strategies for inclusion in the plan.

3.7 Defining the problem statement and the strategic shift

Consolidate the key issues listed in the SWOT analysis and prioritised thereafter in a problem statement.

Time: 30 minutes

Objective: To conclude the module with summarising the key issues to constitute a problem statement for strategy formulation

The problem statement is a conceptual view of the systemic problems that exist and outlines what strategic shift or paradigm shift should occur.

The purpose of the problem statement is to define what problems are to be carried over to strategy formulation.

An example is the strategic shift or paradigm change from CR and production of VS in isolation to CR and production of VS in a system.

3.7.1 Activities on problem statement and the strategic shift

Activity 1: Defining key problems for addressing in strategy formulation for a CRVS system

Time: 90 minutes

This activity is set up in three stages.

Stage 1: Problem statement definition by individual participants

- Allocate participants to subgroups
- Get each participant to write down in a pad the key problems from the strategy analysis for addressing in strategy formulation

Stage2: Problem statement definition by subgroups of participants

- Move participants into subgroups.
- Within the subgroups participants should debate all the submissions from individuals and agree on a set of problems.
- The subgroups should present their agreed set of problems in a plenary setting.

Stage 3: Problem statements by the plenary session

- Each subgroup should present and justify its problem statements to the group for debate.
- The group should agree by consensus on a final set of problem statements.

Phase 2: Strategy Formulation

Module 4 STRATEGY FORMULATION FOR THE CRVS SYSTEM

4. Strategy formulation for the CRVS System

Time: 20 minutes

Outcome	By the end of the session participants will be able to define a
	strategic intent or develop a strategic plan for the CRVS system
Module	To define where and how the system will respond to the key
objective	problems defined by the strategic analysis
Role	To define inputs into the strategy

The following are the components of strategy:

- The value chain of the TO-BE process
- Strategic objectives
- Sub-objectives
- Strategy map
- The strategic intent
- Critical success factors
- Strategic risks
- Strategic interventions

4.1 Value chain of the TO-BE process

Explain the concept of a TO-BE value chain for the CRVS system

Time: 15 minutes

Objective: To develop a revised value chain for the desired CRVS system

Recall the value chain of the AS-IS (current) CRVS system process in the Strategy Phase, which should then be reviewed to identify omissions or weaknesses in the desired state of the CRVS system.

The value chain should be redeveloped to indicate the desired state of the CRVS production process.

4.1.1. Activities on a TO-BE value chain for the CRVS system

Activity 1: Revising the current value chain to describe the desired production process for the CRVS system

Time: 60 minutes

This activity is undertaken by the group in plenary.

Revise the current value chain to the desired one for the CRVS system.

4.2 Strategic objectives

Explain the concept of strategic objective

Time: 30 minutes

Objective: Participants to identify strategic objectives for a CRVS system

A strategic objective is a statement that specifies outcomes that are intended to be achieved in order to attain a goal.

It unambiguously indicates the direction – *the things that are to be done* – to achieve the goal. Strategic objectives are expected to be specific, measurable, achievable, relevant, and time-bound (SMART).

Example: a strategic objective for the CRVS system might be, 'To achieve 90 percent registration of births, deaths, marriages and divorces in two years'; or, 'To complete system integration in 3 years'.

Conceptually, strategic objectives should adhere to the following guiding principles:

- Reflect most important priorities identified in the longer-term (10-15 years)
- Contribute to the achievement of one or more strategic goals
- Strategic objectives should point to significant value-add value
- Provide overall direction to substantive work and indicate main areas of impact
- Facilitate responsibility and accountability for results at lower levels
- Be limited in number, understandable to all key stakeholders

• Avoid "jargon" and being too technical in nature

4.2.1 Activities on strategic objectives

Activity 1: A general discussion

Time: 30 minutes

Facilitate a general discussion of the strategic objectives for CRVS as they exist at the moment. If they are not on record, encourage participants to decipher them from experience, as they exist as part of organizational culture. Discuss their effectiveness as well as areas in need of improvement. The discussion should be framed in terms of results of the outputs of the CRVS system.

Activity 2: A dialogue towards development of long-term strategic objectives for the CRVS system

There are various ways for a group to come up with strategic objectives. The following activities constitute exercises in compiling strategic objectives for a CRVS system. They are provided in three options; one or a combination may be selected for use depending on time available and the facilitator's preferences.

Options	Stages	Materials	Time
Option 1 This is a 4-stage option. Depending on the number of participants, Stage 3 (intermediate groups) may be left out, reducing the stages to three.	 Stage: 1 Strategic objectives by individual participants Allocate participants to subgroups. In a plenary setting give every participant cards at least equivalent to the number of predefined strategic goals and corresponding to the colour of their group. Add an extraset of cards for group recommendations and for anyone who might need more. Get each participant to on a separate card at least one strategic objective that can be used to achieve each of the predefined strategic goals. Stage 2: Strategic objectives by small subgroups of participants Move participants into subgroups. Within the subgroup participants should dialogue their individual strategic objectives into a set of not less than the number of pre-defined goals. Subgroup recommendations should be listed on the set of cards set aside for the purpose. 	Colour-coded cards according to the number of subgroups	60 min.

Options	Stages	Materials	Time
	 Stage 3: Strategic objectives by intermediate subgroups of participants Merge each subgroup with another to form an intermediate subgroup. Within each intermediate subgroup participants should dialogue their subgroup strategic objectives into a set of not less than the number of goals. Subgroup recommendations should be listed on the cards set aside for the purpose. 		90 min.
	 Stage 4: Strategic objectives by the plenary session Each intermediate subgroup should present its strategic objectives to a plenary session of all the participants. The strategic objectives should be dialogued through group consensus. 		120 min.
Option 2 This activity is set up in four stages. In this option not every participant is active in all the stages of developing strategic objectives. However, every participant is given an opportunity to participate in the first two and the last of the four stages of the subobjective development process.	 Stage 1: Strategic objectives by individual participants Allocate participants to subgroups. In a plenary setting give every participant cards not less than the number of goals and corresponding to the colour of their group. Add an extra set of cards for group recommendations as well as for anyone who may need extra cards. Get each participant to craft a strategic objective on the cards provided, one objective per card. 		60 min.
	Stage 2: Strategic objectives by small subgroups of participants - Move participants into subgroups. - Within the subgroup participants should dialogue their individual strategic objectives into one strategic objective. - Subgroup recommendations should be listed on the set of cards set aside for the purpose.		90 min.
	Stage 3: Strategic objectives by a combined subgroup of chairpersons and scribes - Chairpersons and scribes of all the subgroups should form a subgroup. - They then should dialogue strategic objectives recommended by their subgroups into an agreed set. - Recommendations by chairpersons and scribes should be listed on the set of cards set aside for the purpose.		90 min.
	 Stage 4: Strategic objectives by the plenary session The combined subgroups of chairpersons and scribes should present their recommended strategic objectives to a plenary session. Let the plenary session dialogue the recommended objectives to agree by group consensus to a specific set. 		120 min.

Options	Stages	Materials	Time
Option 3	Stage 1: Strategic objectives by individual		60 min.
This activity is set	participants		
up in four stages.	- Allocate participants to supportive		
Depending on the	subgroups - funders, users, staff, and		
number of	collaborators.		
participants, Stage	- In the briefing session give every participant		
3 can be omitted,	a card corresponding to their subgroup.		
thereby reducing	Add an extra set of cards for subgroup		
the number of	recommendations and anyone else who		
stages to three.	may want extra cards.		
	- On the basis of their supportive subgroup,		
All participants	get each participant to craft a strategic		
work through the 4	objective describing the organization as		
stages	they would like to see it in a specified		
	number of years (e.g. 5 years).		00!
	Stage 2: Strategic objectives by small subgroups of participants		90 min.
	• • • •		
	- Move participants into their supportive		
	subgroups for information sharing.		
	Within the subgroup participants should share and dialogue their individual		
	strategic objectives into a set equal to or		
	greater than that of pre-defined goals.		
	Stage 3: Strategic objectives by intermediate		120 min.
	subgroups		120 111111.
	- Merge each subgroup with another to form		
	an intermediate subgroup.		
	- Within each intermediate subgroup		
	participants should share the reduced		
	information from the previous groups also		
	to arrive at shared responses.		
	[Note: Participants should be free to review		
	individual strategic objectives from both		
	subgroups if so desired].		
	Stage 4: Strategic objectives by the plenary		120 min
	session		
	- Each intermediate subgroup should		
	present its strategic objectives to a plenary		
	session of all the participants.		
	- The strategic objectives should be		
	dialogued; and a set not less than the		
	number of pre-defined goals agreed upon		
	through group consensus.		

4.3 Sub-objectives

Explain the concept of sub-objective

Time: 20 minutes

Objective: For participants to disaggregate strategic objectives of the CRVS system into sub-objectives for implementation

- Strategic objectives are realised through sub-objectives
- The summarised information from the assessment phase as captured in the SWOT analysis will be used as key pointers for developing sub-objectives
- The sub-objectives need to be more specific and need to cover all areas of the system
- Sub-objectives also need to be SMART, but on a tactical level

4.3.1 Activities on sub-objectives

Activity 1: A dialogue towards development of sub-objectives for the CRVS system

The following activities constitute exercises in crafting sub-objectives for a CRVS system. They are provided in three options. One or a combination may be selected for use depending on time available and the facilitator's preferences.

Options	Stages	Materials	Time
Option 1 This is a 4-stage option. Depending on the number of participants, Stage 3 (intermediate groups) may be left out, reducing the stages to three.	 Stage1: Sub-objectives by individual participants Allocate participants to subgroups. In a plenary setting give every participant cards twice the number of strategic objectives and corresponding to the colour of their group. Add an extra set of cards for group recommendations and for anyone who might need more. Get each participant to craft on a separate card at least 2 sub-objectives that can be 	Colour-coded cards according to the number of subgroups	60 min.
	used to achieve each of the pre-defined strategic objectives.		
	 Stage 2: Sub-objectives by small subgroups of participants Move participants into subgroups. Within the subgroup participants should dialogue their individual sub-objectives into a set of not less than the number of predefined strategic objectives. Subgroup recommendations should be listed on the set of cards set aside for the purpose. 		90 min.
	 Stage 3: Sub-objectives by intermediate subgroups of participants Merge each subgroup with another to form an intermediate subgroup. Within each intermediate subgroup participants should dialogue their subgroup sub-objectives into a set of not less than the 		90 min.

Options	Stages	Materials	Time
-	number of strategic objectives.		
	- Subgroup recommendations should be listed		
	on the cards set aside for the purpose.		
	Stage 4: Sub-objectives by the plenary session		120 min.
	- Each intermediate subgroup should present		
	its sub-objectives to a plenary session of all the participants.		
	- The sub-objectives should be dialogued		
	through group consensus.		
Option 2	Stage 1: Sub-objectives by individual		60 min.
This activity is set	participants		00 111111.
up in four stages.	- Allocate participants to subgroups. In a		
	plenary setting give every participant cards		
In this option not	twice the number of strategic objectives and		
every participant is	corresponding to the colour of their group. Add an extra set of cards for group		
active in all the	recommendations and for anyone who		
stages of developing	might need more.		
strategic	- Get each participant to craft on a separate		
objectives.	card at least 2sub-objectives that can be		
However, every	used to achieve each of the pre-defined		
participant is given	strategic objectives.		
an opportunity to	Stage 2: Sub-objectives by small subgroups of		90 min.
participate in the first two and the	participants Move participants into subgroups		
last of the four	Move participants into subgroups. Within the subgroup participants should		
stages of the	dialogue their individual sub-objectives into a		
objective	set of not less than the number of pre-		
development	defined strategic objectives.		
process.	- Subgroup recommendations should be listed		
	on the set of cards set aside for the purpose.		
	Stage 3: Sub-objectives by a combined		90 min.
	subgroup of chairpersons and scribes - Chairpersons and scribes of all the subgroups		
	should form a subgroup.		
	- They then should dialogue sub-objectives		
	recommended by their subgroups into an		
	agreed set.		
	- Recommendations by chairpersons and		
	scribes should be listed on the set of cards		
	set aside for the purpose.		120 :
	Stage 4: Sub-objectives by the plenary session - The combined subgroups of chairpersons		120 min.
	and scribes should present their		
	recommended sub-objectives to a plenary		
	session.		
	- Let the plenary session dialogue the		
	recommended objectives to agree by group		
O	consensus to a specific set.		1.0
Option 3	Stage 1: Sub-objectives by individual		60 min.
This activity is set up in four stages.	participants - Allocate participants to supportive		
Depending on the	subgroups - funders, users, staff, and		
number of	collaborators.		
participants, Stage	- In the briefing session give every participant		
3 can be omitted,	a card corresponding to their subgroup. Add		
thereby reducing	an extra set of cards for subgroup		
the number of	recommendations and anyone else who		
stages to three.	may want extra cards.		

Options	Stages	Materials	Time
All participants work through the 4 stages	- On the basis of their supportive subgroup, get each participant to craft at least 1sub-objectivefor every strategic objective describing the organization as they would like to see it in a specified number of years (e.g. 5 years).		
	 Stage 2: Sub-objectives by small subgroups of participants Move participants into their supportive subgroups for information sharing. Within the subgroup participants should share and dialogue their individual sub-objectives into a set equal to or greater than that of pre-defined goals. 		90 min.
	 Stage 3: Sub-objectives by intermediate subgroups Merge each subgroup with another to form an intermediate subgroup. Within each intermediate subgroup participants should share the reduced information from the previous groups also to arrive at shared responses. [Note: Participants should be free to review individual sub-objectives from both subgroups if so desired]. 		120 min.
	 Stage 4: Sub-objectives by the plenary session Each intermediate subgroup should present its sub-objectives to a plenary session of all the participants. The sub-objectives should be dialogued; and a set not less than the number of pre-defined strategic objectives agreed upon through group consensus. 		

4.4 A strategy map for the CRVS system

HANDOUT #14: A highly simplified representation of a Strategy Map (illustration)

HANDOUT #15: A Strategy Map of CRVS (illustration)

Explain the concept of a strategy map for the CRVS process

Time: 60 minutes

Objective: To explain to participants the function of a strategy map in planning

A strategy map is a dynamic visual tool (map) that describes and communicates a strategy.

It based on the Balanced Scorecard and facilitates a balanced approach to strategy formulation by ensuring that the strategic objectives cover all strategic aspects within the CRVS system.

A strategy map shows cause-and-effect relationships to:

- Clarify strategies
- Identify the key internal processes that drive strategic success
- Align investments in people, technology and organizational capital for the greatest impact
- Expose gaps in the strategies in order to take early corrective action

The strategy map is based on four perspectives according to the Balanced Scorecard approach for public sector organizations:

- 1. Social impact perspective
- 2. Stakeholder perspective
- 3. Business process perspective
- 4. Investment in learning and growth perspective

All strategy concepts developed to this point will be used to populate the strategy map.

The strategy map will expose gaps in the strategy.

4.4.1 Activities on the development of a strategy map for the CRVS system

Activity 1: Developing a strategy map for the CRVS process

Time: 120 minutes

This activity is undertaken by the group in a plenary setting.

- List strategy concepts so far used for the strategy
- Develop a strategy map for CRVS process
- Identify gaps, if any, in the strategy

4.5 Strategic intent

Explain the meaning of a strategic plan for the CRVS system

Time: 30 minutes

Objective: To explain to participants what a strategic plan is about

A strategic intent is a high-level description and statement of design for each strategic objective of the method used by various stakeholders to achieve the vision – a desirable future stated in present terms.

The key strategic intent aims to describe where you want to be and how you are going to get there.

Strategic intent defines the *journey* to the future, enabling stakeholders to have a common understanding of the future of the system over time and space.

Every strategic objective should outline the strategic intent in the short, medium and long term by describing a desired end state and giving pointers of change on how to get there.

The strategic intent is a description that should be developed once the strategic goals and strategic objectives have been finalized.

The strategic intent gives:

- A sense of direction the long-term position that a system aims to build over the next decade or so
- A sense of discovery excitement about what the future holds
- A sense of destiny a stakeholder emotional edge towards an inherently worthwhile goal

Three key questions will guide its crafting:

- 1. What do we want to be in the next 10 years (long-term) in relation to each objective? Describe the journey how you will get there.
- 2. What will you focus on over the medium term in relation to each objective? Describe the journey how you will get there.
- 3. What will be the immediate focus of attention in the short-term in relation to each objective? Describe the journey how you will get there.

4.5.1 Activities on the strategic intent for the CRVS system

Activity 1: Identification of strategic objectives or recommendations for the strategic plan for the long-term (next 10 years and over), medium-term (next 5-10 years), and short-term (next 1-5 years).

Time: 90 minutes

This activity is set up in three stages.

Stage 1: Identification of strategic objectives or recommendations for the strategic plan by individual participants

Allocate participants to subgroups.

Get each participant to organise and write down in a pad the list of strategic objectives according to whether they are long-term, medium-term and short-term.

Stage2: Identification of strategic objectives or recommendations for the strategic plan by subgroups

Move participants into subgroups.

Get each subgroup to debate and agree on the ordering of strategic objectives by individual participants according to whether they are long-term, medium-term and short-term.

The subgroups should write on a flip chart their agreed ordering of strategic objectives.

Stage 3: Identification of strategic objectives or recommendations for the strategic plan by the group

Each subgroup should present and justify its ordering of the strategic objectives to the group for debate.

The group should then project on the screen and debate the combined ordering of all the subgroups and agree by consensus on a final ordering.

4.6 Critical success factors

HANDOUT #16: Critical success factors lined to objectives and classified

Explain the concept of critical success factors for the CRVS system

Time: 30 minutes

Objectives: To develop participant ability to identify essential areas of activity that must be performed well in order for the mission, objectives or goals of the CRVS system to be achieved and identify critical success factors for the CRVS system

Critical success factors (CSFs) are the essential areas of activity that must be performed to achieve the mission, objectives or goals of the CRVS.

CSFs are strongly related to the mission and strategic goals of the project. Whereas the mission and goals focus on the aims and what is to be achieved, CSFs focus on the most important areas and get to the very heart of what is to be achieved and how to achieve it.

How Many CSFs?

Whilst there is no hard and fast rule, it's useful to limit the number of CSFs to five or fewer absolute essentials. This helps your CSFs have maximum impact, and so give good direction and prioritisation to other elements of your business or project strategy.

In reality, identifying CSFs is a very iterative process. Your mission, strategic goals and CSFs are intrinsically linked and each will be refined as you develop them.

The summary steps below, when used iteratively, will help you identify the CSFs for the CRVS system.

For each strategic goal and objective, ask: 'What area of business or system activity is essential to achieve this goal?'The answers to the questions are your candidate CSFs. This may include factors relating to the following classifications:

Industry – these factors result from specific industry characteristics. These are the things that the system must do to remain relevant.

Environmental – these factors result from macro-environmental influences on the system. Things like the economy and technological advancements are included in this category.

Strategic – these factors result from the specific strategy chosen; the way in which the system chooses to position itself, market itself, etc.

Temporal – these factors result from the system's internal forces. Specific barriers, challenges, directions, and influences will determine these CSFs.

Evaluate the list of proposed CSFs to find the absolute essential elements for achieving success – these are the CSFs.

As you identify and evaluate these CSFs, you may uncover some new strategic objectives or more detailed objectives. So you may need to define your mission, goals and strategic objectives and CSFs iteratively.

4.6.1 Activities on critical success factors for the CRVS system

Activity 1: Identification of critical success factors for the CRVS system

Time: 60 minutes

This activity is set up in three stages.

Stage 1: Identification of CSFs for the CRVS system by individual participants

Allocate participants to subgroups.

For each strategic objective get participants to identify and record an area of business or system activity (industry, environmental, strategic, and temporal) essential to achieve the objective. Cover all objectives, and record the CSF against the relevant objective in HANDOUT #16.

Stage2: Identification of CSFs for the CRVS system by subgroups

Get each subgroup to debate, agree and record CSFs provided by individual participants.

The subgroups should write on a flipchart their agreed ordering of strategic objectives. The subgroup must record each CSF against the relevant objective in tabular form (HANDOUT #16). The subgroup should also include the classification of the CSF.

Stage 3: Identification of CSFs for the CRVS system by the group

Each subgroup should present and justify the CSFs it has identified to the group for debate.

The group should then project on the screen and debate the combined CSFs of all the subgroups and agree by consensus on a final set of CSFs.

Stage4: Linking CSFs to strategic objectives by the group

Attempt a review of the mission, goals and strategic objectives of the CRVS system as a result of identifying CSFs.

4.7 Risks

Time: 30 minutes

Objectives: For participants to identify and minimise risks

Risk is what could go wrong with what has been planned for the CRVS system.

To ensure comprehensiveness of risk identification the system should identify risk factors through considering both internal and external factors.

How to perform risk identification

It is crucial to have knowledge of the business before commencing with risk identification process. It is also important to learn from both past experience and experience of others when considering the risks to which the system may be exposed, and the best strategy available for responding to those risks.

Risk identification starts with understanding the strategic objectives, both implicit and explicit. The risk identification process must identify unwanted events, undesirable outcomes, emerging threats, as well as existing and emerging opportunities.

When identifying risks, it is also important to bear in mind that "risk" also has an opportunity component. This means that there should also be deliberate attention to identifying potential opportunities that could be exploited to improve system performance. In identifying risks, consideration should be given to risks associated with *not* pursuing an opportunity.

Risk identification exercise should not get weighed down by conceptual or theoretical detail. It should also not limit itself to a fixed list of risk categories, although such a list may be helpful. The chart below provides a listing of common strategic risks. While some of these are more common than others, all have the ability to derail the system, rendering the strategy moot.

Common Strategic Risks categories:

External Risks - Economic recession	Human Resource Risks - Knowledge - Staffing - Employee theft
Financial Risks - Cash flow - Capital - Budget pressures	Structural Resource Risks - IT systems - Proprietary information - Regulatory actions
Physical Resource Risks - Disasters	Relationship Risks - Reputation

- Bottlenecks	- Supply chain

Source: Marr, B., 2006. Strategic Performance Management, Heinemann

Key steps necessary to effectively identify risks include:

- Understanding what to consider when identifying risks
- Gathering information from different sources to identify risks
- Applying risk identification tools and techniques
- Documenting the risks
- Assessing the impact and likeness of occurrence
- Developing mitigation strategies for each risk

4.7.1 Activities on risks against the CRVS system

Activity 1: Identification of risks and their minimisation in the CRVS system

Time: 60 minutes

This activity is set up in three stages.

Stage 1: Identification of risks against the CRVS system by individual participants

Allocate participants to subgroups.

Get individual participants to identify and record what they perceive as risks against the CRVS system. Use the risk categories provided as a guide.

Stage2: Identification of risks against the CRVS system by subgroups

Move participants into subgroups.

Get each subgroup to debate, agree and record the risks submitted by individual participants.

The subgroups should write their risks on a flip chart.

Stage 3: Identification of risks against the CRVS system by the group

Each subgroup should present and justify the risks they have identified to the group for debate.

The group should then project on the screen and debate the combined risks of all the subgroups and agree by consensus on a final set of CSFs.

4.8 Strategic interventions

Objective: For participants to identify response to the issues and weaknesses that were identified and prioritised

Time: 30 minutes

Materials:

HANDOUT #17: Template used to outline the strategies and interventions that respond to the issues and/or weaknesses

HANDOUT #18: Template for analysing intervention strategies

Explain how to identify strategic interventions

An important step in strategy formulation is to identify and/or develop strategic interventions in response to the issues and weaknesses that were identified and prioritised (HANDOUT #17).

In order to determine whether the intervention strategy is feasible, the following questions should be answered:

Economics: Is the strategy financially feasible? Does it make economic sense to apply this strategy?

Acceptability: Will the stakeholders and the community accept this strategy?

Resources: Is funding likely to available to apply this strategy? Are organizations able to?

Legality: Do present laws allow the strategy to be implemented?

Barriers: What are the potential barriers to implementation and success? What are the suggestions to overcome the barriers?

4.7.1 Activities on strategic interventions in the CRVS system

Activity 1: Identification of strategic interventions in the CRVS system

Time: 60 minutes

This activity is set up in three stages. Use HANDOUT #17.

Stage 1: Identification of strategic interventions by individual participants

Allocate participants to subgroups.

Get individual participants to identify and record strategic interventions in the CRVS system.

Stage2: Identification of strategic interventions by subgroups

Move participants into subgroups.

Get each subgroup to debate and agree on the strategic interventions submitted by individual participants.

The subgroups should write their strategic interventions on a flipchart.

Stage 3: Identification of strategic interventions by the group

Each subgroup should present and justify the strategic interventions they have identified to the group for debate.

The group should then project on the screen and debate the combined strategic interventions of all the subgroups and agree by consensus on a final set of CSFs.

Note: The information in the templates will be used in the compilation of the strategic plan and work programme.

Activity 2: Analysis of strategic interventions for the CRVS system

This activity is set up in three stages. Use HANDOUT #18.

Stage 1: Analysis of strategic interventions by individual participants

Allocate participants to subgroups.

Get individual participants to analyse the strategic interventions identified in Activity 1.

Stage2: Analysis of strategic interventions by subgroups

Move participants into subgroups.

Get each subgroup to debate and agree on the analyses of strategic interventions submitted by individual participants.

The subgroups should write their analyses on a flipchart.

Stage 3: Analysis of strategic interventions by the group

Each subgroup should present and justify its analysis of strategic interventions to the group for debate.

The group should then project on the screen and debate the combined analyses of all the subgroups and agree by consensus on a final set of analyses.

Note: The information in the template will be used in the compilation of the strategic plan and work programme.

Phase 3: Strategy Implementation

Module 5 STRATEGY IMPLEMENTATION FOR THE CRVS SYSTEM

5. Strategy Implementation for the CRVS System

Time: 20 minutes

Outcome	By the end of the session participants will be able to give advice on how to implement the strategic plan of the CRVS system
Module objective	How to translate the strategy of the CRVS system into action
Role	How to implement the strategic plan

Strategy implementation consists of:

- Direction setting
- Translating the strategy into action, which, in turn, consists of operationalizing the strategy
- Managing strategic change.

5.1 Set the direction

Materials:

HANDOUT #19: Template for Strategic Plan

HANDOUT #21: Template for Quarterly/Annual Reporting

Objectives: To develop capability of participants to implement the strategy through defining business and operational plans and targets to implement

Explain how to translate the strategy of the CRVS system into action

Time: 20 minutes

Strategy implementation is the process that turns strategies and plans into actions in order to accomplish strategic objectives and goals.

Successful implementation of the strategy will vindicate the resources and effort spent on developing the strategy; otherwise the whole exercise will have been a waste of time and resources.

A strategic plan provides the roadmap to pursue a specific strategic direction by setting performance goals, defining how customer value will be delivered and what needs to be done to be successful.

Strategy Implementation is an **operational process** requiring both **co-ordination** and **managing various forces** during action. The following actions drive strategy implementation:

Translating the strategy requires the definition of:

- Key performance indicators, outputs to be delivered, targets and milestones that will deliver the strategy
- Method of work, including a value chain at conceptual and operational levels, and a quality management process that defines how customer value will be delivered
- Organization of work, including an organizational structure and establishment that will implement the strategy

To operationalize the strategy, the following activities should be conducted: Compilation of the operational plan; Resource planning – both human and infrastructural; Financial planning – budget and funding for strategy implementation; Risk identification and control mechanisms.

Success of the implementation strategy means giving careful attention to:

- Leadership and management
- Monitoring plan implementation
- Communicating the strategy
- Cascading the strategy down the administrative hierarch
- Managing change in attitude and work ethic
- Identifications of strategic interventions

5.1 1 Activities on implementation of the CRVS strategic plan

Activity 1: Having a go at the implementation plan of the CRVS system

Time: 120 minutes

This activity is set up for the entire group.

Fill in the Template for Strategic Plan. Fill in at least two items in each of the gaps in the template.

Phase 4: Strategy Review

Module 6 REVIEW OF THE CRVS SYSTEM STRATEGY

6. CRVS System Strategy Review

Time: 20 minutes

Outcome	By the end of the session participants will be able to give advice in reporting on, monitoring and evaluating the strategic plan of the CRVS system
Module objective	To engage participants on the concepts of the strategy of monitoring, reporting on and evaluation of the CRVS system
Role	Periodic tracking through monitoring and evaluation of the progress and effectiveness of the strategy to ensure that it is on course and relevant. This is.

Strategy review consists of monitoring, reporting and evaluation.

6.1 Review of the CRVS strategic plan

Materials:

HANDOUT #20: Template for the Work Programme

Explain monitoring, reporting and evaluation of the CRVS system strategy

Time: 60 minutes

Objective: To acquaint participants with the concepts of monitoring, reporting and evaluation of a strategic plan

A review of the strategy consists of assessing the performance of system against monitoring, reporting and evaluation plans.

Monitoring is keeping track regularly and systematically of the progress or lack thereof of the system using specified indicators.

It is a continuous process designed to ensure that: the implementation of the strategy remains on course; management are alerted to any problems or potential problems such as deviations or failures in the implementation process before they reach crisis proportions; corrective actions are proposed to ensure that performance remains focused on the strategy by tracking inputs, activities (or processes) and outputs; and that management intervenes to take corrective action, where necessary, so that implementation remains on track.

It involves collecting data on specified indicators for the purpose.

Reporting is a dominant part of the dissemination link in the value chain because it is the primary mechanism for formally accounting for the performance of the CRVS process.

Reporting on both financial and non-financial performance is important in measuring the performance of government institutions.

Reporting on measuring performance is important to ensure that, among others: the public gets value for money; funding relates to measurable results; policy, planning, budgeting and reporting are aligned to get better service delivery; Information is used strategically to improve public policy and funding choices, and to enable accountability; and political oversight is enhanced and focus is on key priorities.

Three levels of reporting and monitoring are recommended:

- 1. Quarterly reporting
- 2. Annual reporting
- 3. End-of-term reporting

Evaluation will provide an objective assessment of the system in order to determine its relevance, effectiveness, efficiency, and impact.

The objective is to extract lessons from what has gone or is going on in order to learn to do things better from then on or the next time around.

It is essentially a research activity that makes use of information generated both from monitoring and from sources external to the system. It is a time-bound and periodic exercise usually done by an entity outside the system. It is not a regular process; it will be undertaken at specific milestones or after the completion of the strategy.

An independent evaluation of the CRVS programme is recommended to cover the following areas:

- Relevance: the extent to which the CRVS programme's objectives are pertinent in relation to the evolving needs and priorities of government.
- Efficiency: how economically have the various resource inputs been converted into tangible goods and services and results?

6.1.1 Activities on translating the CRVS system strategy into action

Refer to: HANDOUT #19: Template for Strategic Plan

HANDOUT #21: Template for Quarterly/Annual Reporting

Activity 1: Take participants through the work programme and reporting templates

Time: 60 minutes

This activity is set up for the entire group in a plenary setting.

HANDOUTS

HANDOUT #1: Worksheet for broad categories of the CRVS system [mission, vision and statement of values; Option 3]

Categories	CRVS System now	CRVS system in 5 years
Programme		
Resources		
Status		
Relationships		
Institutional development		
Governance		

HANDOUT #2: Worksheet for specific characteristics of the CRVS system [Mission, vision and statement of values; Option 3]

Specific characteristics	CRVS System now	CRVS system in 5 years
Target area		
Target populations		
Budget		
Percentage of funding from public and private sources		
Staff size and composition		
Staff/component structure		
Programme areas		
Office/locations		
Coordination structure and composition		
Relationship with the private sector		
Relationship with major local public agencies		

HANDOUT #3: Value chain of the CRVS

ts			_	delivery		lmproved social	services delivery										
Outputs			CR	T-4j/V	statistics	CR databases											
	Evaluate		Monitor	Evaluate	Report					Monitor	Evaluate	Report		Monitor	Evaluate	Report	
	Archive		Storage	Storage classification	Security & confidentialit	Retrieval	Maintenance of database							Preserve data and metadata	Dispose of data and		
	Dissemi- nate		Issue CR documents	Share admin data	Publish statistics					Publish statistics?				Publish statistics			
Process	Process & analyse		Capture forms	Classify & Code						Capture forms				Receive admin data	Edit & impute	Calculate weights	Analyse data
	Register		CR Advocacy	Complete	Customer handling	Quality assurance	Corrections & amendments			Complete forms	deaths, marriage,	(S) (S) (S)		*			
	Design & Build	istration	Design tools	Design standards	Design processes	Service points	Quality mgt	Buildsystems	Health/Justice/	Design and build systems	and processes		tistics	Tabulation plan	Systems and workflow		
	Plan	Civil Registration	Determine need	Consult stakeholders	Establish outputs	Develop integrated	Secure	tunding	Health/J	Participate in integrated	planning		Vital Statistics	Participate in integrated	planning		
Inputs			Legislation	National	plans & priorities	Infra- structure	People		Money	Stake-	holders						

HANDOUT #4: Stakeholder

Register

	_		
CRVS			
Domain:		Date:	
Process			
Dhaco:			

Name of Stakeholder	Designation	Agency	Role in CVRS	Type of Stakeholder	Type of Communication	Expectations	Interests	Influence on Project Outcome

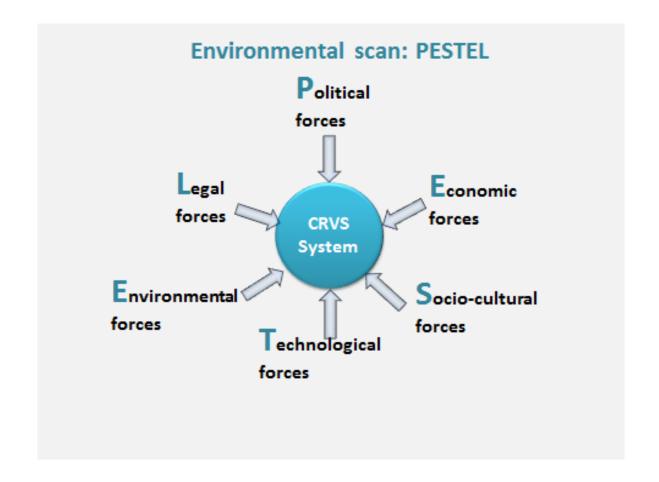
Î	Low importance High influence	High importance High influence
ence	[Not main target but could oppose system; so keep them informed and acknowledge their views]	[Keep closely involved throughout system development and implementation to ensure support]
Influence	Low importance Low influence	High importance Low influence
	[No special participation strategies required; share information with the general public]	[Special effort to ensure their needs are met and their participation meaningful]

Importance

HANDOUT #6: Stakeholder Analysis Matrix Worksheet

	Significant influence	Some influence	Little influence	No influence
Significant importance				
Some importance				
Little importance				
No importance				

HANDOUT #7: Environmental scan: PESTEL (illustration)



HANDOUT #8: Environmental Scan Worksheet, PESTEL

	Factor	Opportunity	Threat
Political			
Economic			
Socio-cultural			
Environmental			
Technological			

HANDOUT #9: "National Assessment of CVRS Systems"

HANDOUT #10: "Strategic planning to strengthen civil registration and vital statistics systems: Guidance for using findings from a comprehensive assessment"

HANDOUT #11: SWOT matrix template

	POSITIVE			NEGATIVE			
Þ		Strengths		Weaknesses			
AE ME	1		1				
INTERNAL	2		2				
I S S	3		3				
INTERNAL							
E		Opportunities		Threats			
EN F							
EXTERNAL ENVIRONMENT	1		1				
	2		2				
	3		3				
Ξ							

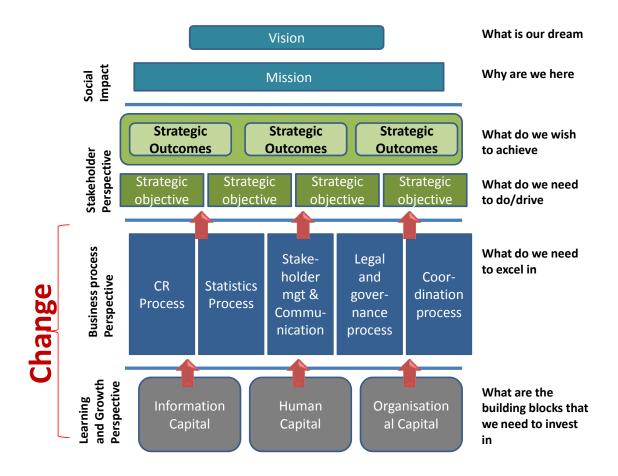
HANDOUT #12: Match table of weaknesses and strengths

No.	Weaknesses	Strengths	Strategy (Result)
1	E.g. Some CR offices are far	E.g. Mobile registration is in	E.g. Expand mobile
	from people or citizens	place	infrastructure to remote areas
2			
3			

HANDOUT #13: Match table of strengths and opportunities

	Internal Strengths	Internal weaknesses		
External Opportunities	Match: S,O strategies Formulate a strategy to <i>capitalise</i> on these areas of the CRVS system	Match: W,O strategies Formulate a strategy to i <i>mprove</i> these areas of the CRVS system		
External Threats	Match: S,T strategies Formulate a strategy to <i>monitor</i> these areas of the CRVS system	Match: W,T strategies Formulate a strategy to <i>eliminate</i> these activities		

HANDOUT #14: A highly simplified representation of a Strategy Map (illustration)



Social Impact

A Better Africa, A Better World

To register the occurrence and characteristics of all vital events for improved service delivery and informed evidence-based planning and decisions through an efficient and complete civil registration and vital statistics system

Stakeholder perspective

Legal rights and privileges to individuals

Improved governance and public administration services

Quality, Harmonised Statistical information

Continuous and disaggregated statistical information

ST 1: To improve the registration of vital events and associated service provision

ST 2: To improve the production and use of health and vital statistics

ST 3: To improve coordination among multi-sectoral stakeholders

ST 4: To build sustainable institutional capacity for CRVS

Business process perspective

1. Establish and sustain an integrated multi-sectoral

approach to civil registration

Civil registration process

- 2. Adopt international standards adapted to the African context
- 3. Reform and enhance civil registration processes and practices for complete coverage
- Improve accessibility, affordability and timeliness of services
- Improve recording, storage, retrieval and archiving

Statistical production

- 1. Broaden the statistical information base
- 2. Transform existing statistical processes and practices
- 3. Harmonise statistical production through standards and methods
- 4. Establish and improve statistics system for vital and health statistics

Stakeholder

- 1. Secure political
- 2. Institutionalise partnerships between line Ministries responsible for civil registration activities
- 3. Establish awarene communication and demand creation programmes for CRVS
- 4. Streamline integration and engagement of stakeholders
- Segmentation of stakeholders
- Roles and responsibilities

Regulatory and governance proce

- 1. Reform/review civil registration legislation
- 2. Reform/review
- 3. Develop/improve sectoral strategy and plans for CRVS (Continental, regional and national level)
- 4. Improve management practices . - М&F
- Instutional arrangements
- 5. Create sustainable funding for CRVS

Coordination processes

- 1. Establish and maintain within the civil registration
- 2. Establish and maintain technical and financial partnerships for the CRVS
- 3. Establish and maintain a governance and coordination mechanism for CRVS

Learning and growth

Information Capital

- . Establish and enhance interoperable ICT infrastructure and systems

- Develop linkages with other information systems
 Automation of CRVS processes
 Establish a knowledge management system for CRVS
- 5. Build and enhance a statistical data warehouse Standardise dissemination tools and platforms
- 7. Build integrated CRVS reporting system

Human Capital

- . Mainstream CRVS training in educati and training institutions

 2. Establish and sustain a civil education
- 3. Build a pool of experts in CRVS
- 4. Expose "Young statisticians" to CRVS5. Establish a sustainable and integrated
- training programme for CRVS
- civil registrars
- statistical analysis

Organisational Capital

- 1. Build strong, people centered, intellectual leadership
- 2. Affirm need for strong policy responses for ongoing CRVS reforms
- Organisational structure reforms
 Create a conducive physical
- environment 5. Build a service-oriented culture

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HANDOUT #16: Identification of critical success factors

Objective	Critical success factor	Classification
E.g. Improve registration coverage	E.g. Review location of registration	Industry
of vital events	centres to address proximity	Strategic
E.g. Improve trust in quality of vital	E.g. Adopt international standards	Strategic
statistics	and classifications	

Classification of CSFs

Industry –these factors result from specific industry characteristics. These are the things that the system must do to remain relevant.

Environmental -these factors result from macro-environmental influences on system. Things like the economy and technological advancements are included in this category.

Strategic –these factors result from the specific strategy chosen. The way in which the system chooses to position itself, market itself, etc.

Temporal -these factors result from the system's internal forces. Specific barriers, challenges, directions, and influences will determine these CSFs.

HANDOUT #17: Template used to outline the strategies and interventions that respond to the issues and/or weaknesses

Issue	Strategy	Intervention

HANDOUT #18: Template for analysing intervention strategies

Intervention	Economics	Acceptability	Resources	Legality	Potential Barriers	Suggestions for Overcoming Barriers

HANDOUT #19: Template for Strategic Plan

Section A: Strategic overview

1. Introduction

2. Background

3. Purpose of the Strategic plan

State why the plan was developed

Describe the activities and processes followed to develop the Strategic Plan including stakeholders consulted

4. Legislative mandates

State the name of the relevant acts and outline the key responsibilities of the different institutions involved in the project

5. Situation analysis

Present the results of the strategy analysis phase in relation to findings in the external and internal environment. It is important to summarise the service delivery environment including the demand for services and the nature of the challenges to address. Describe where you are now; what are the issues and bottlenecks; what opportunities and threats exist.

6. Problem statement

Conclude section A by summarising or synthesising the overall problem the strategic plan aims to address and thereby defining the rationale for change.

Section B: Strategic direction

7. Strategic shift

Discuss in response to the problem statement the paradigm shift required to drive a new strategic direction for CRVS

8. Vision

State the vision of the CRVS project

9. Mission

State the mission of the CRVS project

10. Values

List and describe values

11. Strategic outcomes

State the strategic outcomes (what you wish to achieve)

12. Strategic goals

State long-term overall strategic goal(s) (what will drive the strategy)

13. Strategic objectives

This section covers the strategic objectives identified to achieve the strategic outcomes and goals

14. Strategic intent

Summarise the strategic intent for each strategic objective in the short-, medium- and long term.

15. Critical success factors

List and describe the critical success factors

16. Strategic risks

List the five key risks that may affect realisation of the strategic objectives and outline the mitigation strategy.

Strategic risk	Impact of risk on outcome	Risk management strategy
1.		
2.		
3.		
4.		
5.		

17. Resource considerations

Describe funding environment and requirements to realise the strategic objectives

Describe human resource environment and requirements to realise the strategic objectives

Describe physical environment and requirements to realise the strategic objectives

Describe technology environment and requirements to realise the strategic objectives

Section C: Strategy Implementation/Action Plan

18. Purpose of the Strategy Implementation/Action Plan

19. Strategic objective and sub-objectives

Discuss strategic intent in detail for each strategic objective

State the sub-objectives under each strategic objective and responsible entity

Strategic objective	Sub-objective statement	Entity
1.	1.1	
	1.2	
	1.3	
	1.4	

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Outline interventions and projects on a 5-year horizon

Outline the changes and improvements that will drive the strategy in the next five years This is not business-as-usual

Sub-objective	Year 1	Year 2	Year 3	Year 4	Year 5
1.1					
1.2					

21. Strategy map

Include the strategy map that summarise the CRVS strategy

22. Monitoring, reporting and evaluation

Describe who and how the strategic plan will be monitored and reported on. Outline when the plan will be reviewed and outcomes evaluated.

23. Conclusion

Consolidation of the strategic plan:

E.g. The central tenet of this plan...

The overall strategic intent is to...

Critical to the success of this plan....

This Strategic Plan is supported by the work programme of the different agencies that outlines the outputs and milestones towards achieving the vision and mission.

HANDOUT #20: Template for the Work Programme

(Every entity should develop its own work programme in line with the CRVS strategic plan)
Section A: Strategic overview
1. Introduction
2. Background
3. Purpose of the Work Programme
State why the Work programme is being compiled
4. Legislative mandates State the name of the relevant acts referring to the operations of the entity
5. Strategic direction (Strategy in brief)
State vision, mission and values
Strategic outcomes and goals
Strategic objectives
Critical success factors (emphasise CSF relating to entity)
Core competencies (emphasise competencies relating to entity)
Strategic risks (emphasise risk relating to entity)

6. Strategy map

Include the strategy map that summarise the CRVS strategy

7. Situation analysis

Describe situation (external and internal) relevant to the entity but within the context of the CRVS

Performance delivery environment

Organizational environment

Revisions to legislative mandates

Section B: Annual performance plan

The preceding section has focused on the strategic review and situation analysis. This section outlines the plans for the forthcoming financial year and over the medium term.

The annual performance plan sets out performance indicators and targets to achieve the goals and objectives of the CRVS strategic plan. All activities in the entity relating to the CRVS should be aligned to the strategic objectives to ensure effective implementation.

The work programme should be updated annually.

1. Value chain

Include the value chain that illustrates the CRVS system

2. Performance plan

This part is used to set performance targets for each strategic objective identified in the strategic plan. Performance indicators should be identified that will facilitate the assessment

of the overall performance of objective, including issues of value for money in relation to the use of resources.

The tables below should be completed for each strategic objective:

Strategic outcome:	
Strategic goal:	
Strategic objective:	1.
Sub-objective:	1.1
	1.2

Strategic objectives (and sub-objectives) must link back to one or more strategic outcomes and goals.

3. Key initiatives and developments to improve:

Describe the initiatives and improvements -give detailed description of the strategic intent.

Annual targets:

1. Strategic objective:						
Sub-objective	Performance indicator	Year 1 (outputs)	Year 2 (outputs)	Year 3 (outputs)		
1.1	e.g. Number and timeliness of reports on	E.g. 2 research reports on birth registration by May 2014				
1.2	Percentage					

Quarterly targets: (entities may consider defining quarterly targets for Year 1)

1.1 Sub-objective:							
Performance indicator	Reporting period	Annual target	Quarter 1	Quarter 2	Quarter 3	Quarter 4	

Risk plan

Include strategic and operational risks and plans to mitigate risks relating to the entity

Resource requirements

Human resource management

Description of the human resource environment and requirements

Include Structure

Include Establishment

Financial management

Description of the financial environment and requirements

Describe expenditure trends

Include expenditure estimates (budget required to implement work programme) - according to country's financial framework

Describe impact

Infrastructure

Description of the technology environment and requirements

Description of physical environment

Monitoring and evaluation

Describe evidence-based monitoring and reporting process.

How often, who and how?

Describe when strategy will be reviewed and how often the work programme will be updated

Describe when the strategy and work programme will be evaluated.

Conclusion

Consolidation of the work programme:

E.g. The central tenet of this plan...

The overall strategic intent is to...

Critical to the success of this plan....

HANDOUT #21: Template for Quarterly/Annual Reporting

Every entity should compile its own annual and quarterly performance reports. The CRVS project manager should integrate across entities to get an overall integrated view of progress. This integrated report should be presented annually to the relevant Executive Authority and Parliament.

Section A: Annual performance reports

The purpose of the annual performance report is to provide information on the overall progress made with the implementation of an institution's work programme and strategic plan on an annual basis. Institutions should ensure that the total for the four quarters is similar to the information that will be reported in the Annual Report for a particular financial year.

Reporting in the annual performance report should be twofold.

• Firstly, it should report on the progress made in that specific year on each strategic and sub-objective as outlined in the strategic plan as indicated below.

Strategic objective:							
Sub-objective	Year 1	Year 2	Year 3	Year 4	Year 5		
1.1							
1.2	_						

• Secondly, it should report on the actual performance against targets as set out in the Work Programme. Below is the table that is included in the Work Programme:

Annual targets:

1. Strategic objective:						
Sub-objective	Performance indicator	Year 1 (outputs)	Year 2 (outputs)	Year 3 (outputs)		
1.1	e.g. Number and timeliness of reports on	E.g. 2 research reports on birth registration by May 2014				
1.2	Percentage					

Below is an example of an annual performance report table to ensure alignment to the above table in the Work Programme, focusing on Year 1.

Annual performance report:

1. Strategic objective:						
Sub-objective	Performance indicator	Year 1 (target)	Actual performance	Reason for deviation and corrective action		
1.1	E.g. Number and timeliness of reports on	E.g. 2 research reports on birth registration by May 2014	E.g. Achieved. 2 Research reports were compiled as scheduled			
1.2	Percentage					

It is recommended that standardised legends are used to report on the status at the end of the financial year:

- a. Achieved
- b. Not achieved
- c. Discontinued

Reasons for delays and non-achievement should be reported and what corrective action has been taken or will be taken.

Section B: Quarterly performance reports

Quarterly performance reports are based on the quarterly targets set in the Work Programme. The purpose of quarterly performance reports is to provide information on the overall progress made with the implementation of an institution's work programme, on a quarterly and an annual basis. Institutions should ensure that the total for the four quarters is similar to the information that will be reported in the Annual Report for a particular financial year. Although changes to planned targets should not be made in the quarterly performance report, it is acknowledged that validations and revisions of reported numbers may be necessary in some cases.

Below is the table included in the Work Programme for setting quarterly targets.

Quarterly targets: (entities may consider defining quarterly targets for Year 1)

1.1 Sub-objective:							
Performance indicator	Reporting period	Annual target	Quarter 1	Quarter 2	Quarter 3	Quarter 4	

Quarterly reports should be based on the above table in the Work Programme. Below is the table to facilitate quarterly reporting.

Quarterly performance report:

1.1 Sub-objective:									
Reporting	Annual	Ouarter 1	Actual	Reason for	Corrective				
	target	-	performance	deviation	action				
Polito	Jan got	(60.90.9	Posterior		0.001.011				
tive.									
1.1 Sub-objective:									
Reporting	Annual	Quarter 2	Actual	Reason for	Corrective				
period	target	(target)	performance	deviation	action				
•									
1.1 Sub-objective:									
Reporting	Annual	Quarter 3	Actual	Reason for	Corrective				
period	target	(target)	performance	deviation	action				
1.1 Sub-objective:									
Reporting	Annual	Quarter 4	Actual	Reason for	Corrective				
	target	_	performance	deviation	action				
•									
	Reporting period tive: Reporting period tive:	Reporting period target tive: Reporting Annual period target tive: Reporting Annual target tive: Reporting Annual target	Reporting period target (target) tive: Reporting Annual Quarter 2 (target) tive: Reporting Annual Quarter 3 (target) tive: Reporting Annual Quarter 3 (target)	Reporting period target (target) Actual performance tive: Reporting period target Quarter 2 (target) Performance Reporting period target (target) Actual performance tive: Reporting Annual Quarter 3 (target) Performance tive: Reporting Annual Quarter 3 (target) Performance tive: Reporting Annual Quarter 4 Actual	Reporting period target (target) Actual performance deviation tive: Reporting period target Quarter 2 (target) Performance deviation Reason for deviation Reporting Annual Quarter 3 (target) Performance deviation Reporting Period Performance Reason for deviation Reason for deviation Reason for deviation				

It is recommended that standardised legends are used to report on the status:

- d. Achieved
- e. Delayed
- f. In progress/on track
- g. Not achieved
- h. Discontinued

Reasons for delays and non-achievement should be reported and what corrective action has been taken or will be taken.

Section C: End-of-term report

An end-of-term report must be compiled to report on the achievements and overall progress made with the implementation of the strategic plan at the end of the period covered by the strategic plan.

The review should follow the format of the strategic plan, but in specific reporting on the sub-objectives as outlined in the table below:

Strategic objective:									
Sub-objective	Year 1	Year 2	Year 3	Year 4	Year 5				
1.1									
1.2									

The report should:

- Include a narrative on the key strategic initiatives that were implemented over the past five years
- Cover the barriers or challenges experienced in achieving its objectives
- Cover the extent to which it has succeeded in achieving each of the strategic outcomes, goals and objectives that was set at the beginning of the five-year period
- Include any other evaluations conducted during the period.